



Leeds
CITY COUNCIL

Appendix 2

Site Allocations Plan

Sections 1 & 2 (Introduction and Overview)

Publication Draft
Leeds Local Development Framework
Development Plan Document
September 2015



SECTION 1: INTRODUCTION

1.0 OVERVIEW

- 1.1 Planning for the homes, jobs and other development that the District needs, whilst seeking to protect the environment and the distinctiveness of communities, presents major opportunities and challenges for Leeds in its ambition to become the 'Best City' in the UK. In taking these priorities forward, the Local Development Framework or Local Plan has a key role to play in providing a framework for sustainable development.

THE CORE STRATEGY

- 1.2 Reflecting the Vision for Leeds and City Growth Strategy, the Council's Core Strategy was adopted in November 2014. It sets out the general scale and location of new development for housing and employment, the role of the District's settlements in delivering growth, the approach to focussing development on brownfield land, and considers complementary infrastructure, such as schools and homes for an ageing population, to create liveable and distinctive communities. It provides a basis for the regeneration and growth of Leeds to 2028.
- 1.3 With the adoption of the Core Strategy, key issues such as the overall requirements for housing and employment have been examined in public and concluded upon. The Site Allocations Plan takes forward these and other aspects of the Core Strategy, reflecting its principles and priorities. The Site Allocations Plan cannot re-open the debate about the scale and distribution of growth agreed through the adopted Core Strategy.
- 1.4 One of the key objectives of the Core Strategy is to meet the needs of a growing population. As the residential, economic, cultural and transport centre of the Leeds City Region the City has a responsibility to deliver the housing its current and future population needs. The Core Strategy evidence base established a challenging housing requirement of 70,000 (net) homes between 2012 and 2028.
- 1.5 The evidence base of the Core Strategy is continually monitored and as subsequent demographic projections are released it will be important to evaluate whether they have an impact on the full objectively assessed needs of the City. Whilst the most recent post-Census projections suggest that a lower housing requirement may be needed in Leeds it is too early to tell whether these are structural and long term changes to the Leeds population or simply as a result of the recent recession. The Site Allocations Plan aims to support the full Core Strategy requirement but contains policies such as those on phasing and the identification of Safeguarded Land to ensure that all sites are not immediately released for development and to enable flexibility for the plan as a whole to respond to any potential changes to the overall housing requirement.

THE SITE ALLOCATIONS PLAN

- 1.6 The Site Allocations Plan provides site allocations and requirements that will help to deliver the Core Strategy policies, ensuring that sufficient land is available in appropriate locations to meet the targets set out in the Core Strategy and achieve the Council's ambitions. It is therefore a key document in the Local Development Framework or Local Plan for Leeds in identifying specific allocations for development between 1st April 2012 and 31st March 2028.

WHAT DOES THE SITE ALLOCATIONS PLAN COVER?

- 1.7 On 16th May 2012 the Council's Executive Board approved the scope or content of the plan. It covers **Housing, Employment, Retail and Green space allocations for the whole of Leeds district (except for the area within the Aire Valley Leeds Area Action Plan (AVLAAP))**. (See Map 1 showing area covered by the AVLAAP). The Aire Valley Leeds Area Action Plan is being progressed at the same time as the Site Allocations Plan, thus providing a comprehensive coverage of the whole of Leeds MD.

WHAT WORK HAS BEEN DONE SO FAR?

- 1.8 The Plan has to go through several stages of preparation and will be subject to examination in public by an independent Inspector before it can be adopted by the Council.
- 1.9 The first consultation stage in the preparation of the Site Allocations Plan was the Issues and Options stage. The Issues and Options plan was published in June 2013 and there was a period of public consultation from 3rd June to 29th July 2013. The Issues and Options for the Site Allocations plan set out initial ideas for site allocations for Housing, Employment, Retailing and Green space, and asked questions to seek the public's views on the approach taken including whether other sites and proposals should be considered.
- 1.10 The production of the Publication Draft Plan follows a review of representations previously received (over 7,000), joint working across Council Services (including with Children's Services on schools provision), extensive dialogue with ward members and members of Development Plan Panel and engagement with external infrastructure providers and agencies.

WHAT IS THE PUBLICATION DRAFT PLAN?

- 1.11 The Publication Draft Plan is the Council's final version of the proposals for allocations for development for housing and employment, and retail designations and designations of Green space sites across Leeds. The draft plan has to be 'placed on Deposit' for a statutory period of consultation (a minimum of 6 weeks). The Plan is considered by the Council to have complied with the legal and procedural requirements and be 'sound' – a Local Plan cannot be adopted, or finally approved until it is 'found sound' through the public examination process. Once the Plan is submitted to the Secretary of State for Communities and Local Government, an independent inspector will be appointed to examine the Plan.

The document has been prepared taking into account:

- Government legislation
- National Planning Policy Framework and accompanying guidance
- The Adopted Core Strategy
- Responses from earlier stages of consultation
- Sustainability Appraisal
- Community Strategy
- A series of plans and strategies such as the Joint Strategic Needs assessment (JSNA)
- The plans and strategies at a sub-regional and neighbouring local level

LEGAL AND PROCEDURAL REQUIREMENTS

1.12 At the examination the Planning Inspector will check that the Plan meets the legal and procedural requirements of the Planning and Compulsory Purchase Act 2004 (amended by the Localism Act 2011) and the Town and Country Planning (Local Planning) (England) Regulations 2012, before moving on to the tests of soundness. The legal requirements are:

1. Section 110 of the Localism Act sets out the **Duty to Cooperate** for the local planning authority. Paragraph 156 of the National Planning Policy Framework (NPPF) sets out the strategic issues where cooperation might be appropriate. Paragraphs 178-181 provide further guidance on planning strategically across local boundaries and highlight the importance of joint working to meet development requirements that cannot wholly be met within a single local planning area. See Background Paper – Duty to Cooperate.
2. Preparation of the Development Plan should be in accordance with the current [Local Development Scheme \(LDS\)](#).
3. The process of public engagement for the Site Allocations Plan should be in general accordance with the [Statement of Community Involvement](#) (SCI).
4. Authorities are required to publish a **Sustainability Appraisal** (SA) report to accompany and inform the plan. See the separate Sustainability Appraisal Report and Sustainability Report Non-Technical Summary.
5. The Development Plan should have regard to the [Sustainable Community Strategy](#) for its area (the Vision for Leeds).
6. The Council must also prepare a **Habitats Regulations Assessment** to inform and accompany the Plan. This is also known as the Appropriate Assessment. See the Habitats Regulations Assessment (HRA) Screening document.

WHAT IS MEANT BY THE PLAN HAVING TO BE ‘SOUND’?

1.13 Tests of soundness are set in planning legislation. A plan cannot be adopted or formally approved until it passes these tests. The Inspector will consider whether the Plan has been or is:

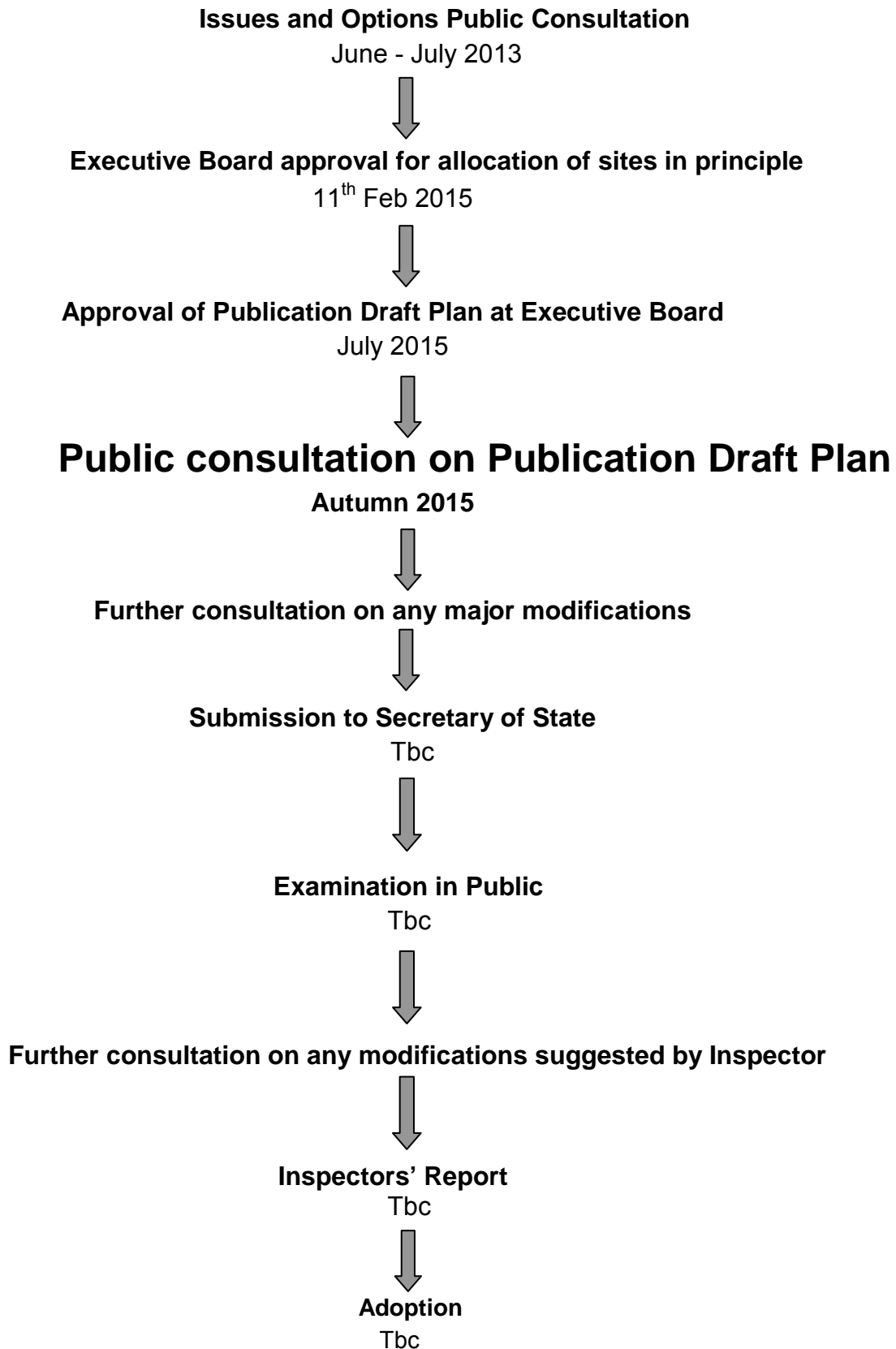
Positively prepared – based on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities, where it is reasonable to do so and consistent with achieving sustainable development;

Justified – the plan should be the most appropriate strategy, when considered against the reasonable alternatives, based on proportionate evidence;

Effective – the plan should be deliverable over its period and based on effective joint working on cross boundary strategic priorities; and

Consistent with national policy – will the plan enable the delivery of sustainable development in accordance with the National Planning Policy Framework (NPPF)?

- CURRENT TIMETABLE (INCLUDING WORK DONE)** (current stage in bold text)
- 1.14 The current timescales are outlined below. At certain stages, further consultation may be required which will mean the timetable for delivery of the plan will need to be extended.



THE POLICIES MAP (FORMERLY THE PROPOSALS MAP):

- 1.15 Once the Site Allocations Plan is adopted by the Council, the Policies Map will be updated to reflect the allocation of sites and policies and proposals. This happens each time a new plan containing site specific proposals is adopted – hence the policies map reflects the Council’s planning proposals for specific pieces of land at a specific point in time.

AIRE VALLEY LEEDS AREA ACTION PLAN (AVLAAP):

- 1.16 Site specific allocations are being proposed separately for the area covered by the Aire Valley Leeds Area Action Plan (AVLAAP - see Map 1). The AVLAAP Publication Draft is being ‘placed on Deposit’ at the same time as the Site Allocations Plan. Proposed development in the Aire Valley will contribute towards the overall Core Strategy housing, employment and open space provision and requirements for the relevant Housing Market Characteristic Areas (HMCAs). The Aire Valley area includes parts of the City Centre, Inner Area, East Leeds and Outer South HMCAs. The Site Allocations Plan cannot deal with any comments or representations on sites within the Aire Valley area as this is subject to its own separate consultation process. Documents relating to the AAP can be viewed on the Council’s website.

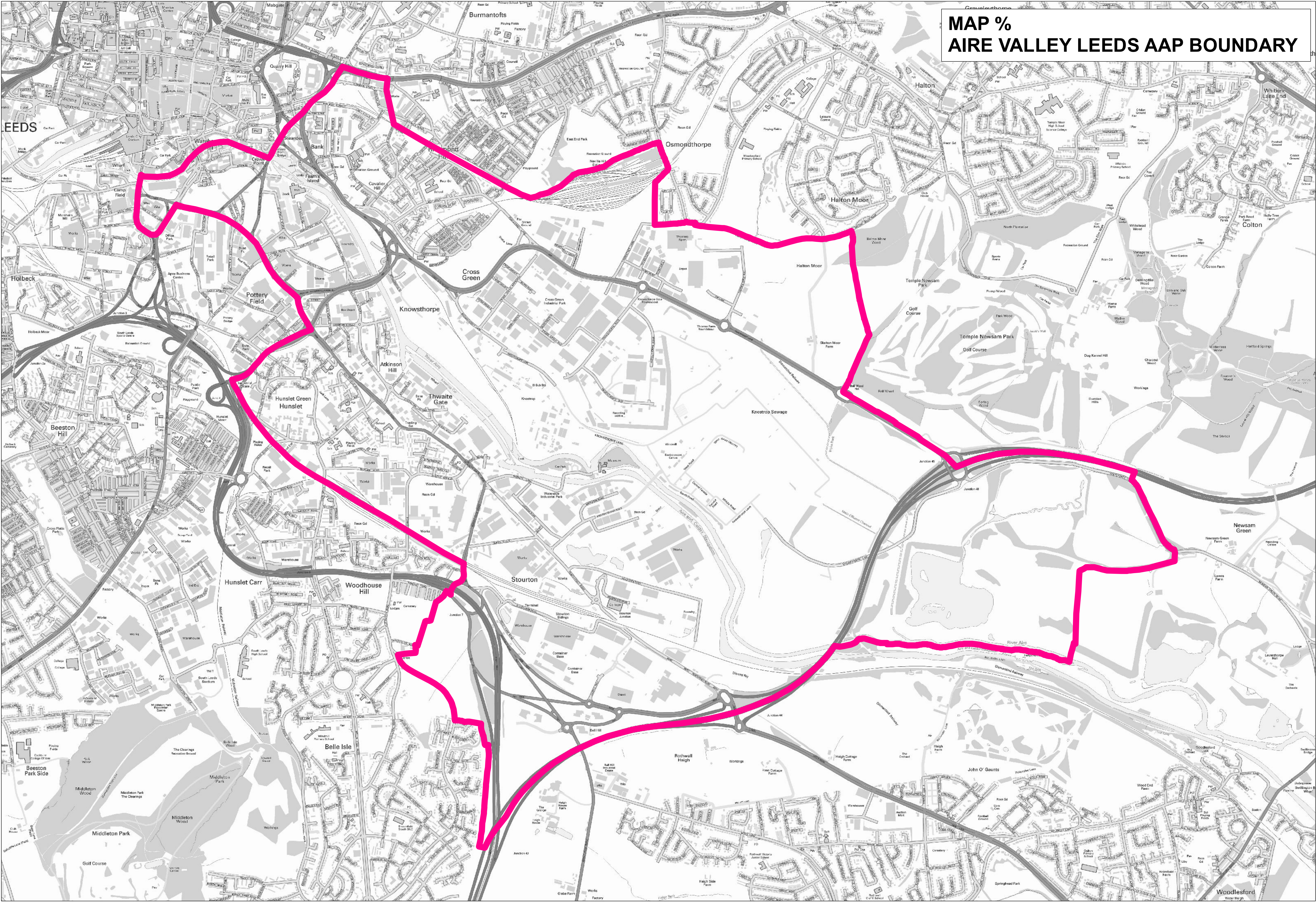
NATURAL RESOURCES AND WASTE LOCAL PLAN

- 1.17 The Natural Resources & Waste Local Plan contains a range of planning policies relating to Minerals & Aggregates, Water Resources, Air Quality, Sustainable Energy Use and Waste, as part of an overall integrated approach, which seeks to minimise and manage the use of natural resources through the following:

- planning for sufficient minerals & aggregates supply (whilst managing environmental assets and amenity),
- planning for a shift to non-road based freight,
- planning for municipal, commercial and industrial waste activity, including site specific allocations, (whilst seeking to reduce waste raisings overall)
- Seeking to reduce flood risk, through mitigation and adaptation, in taking into account the effects of climate change.

The Plan was adopted on 16th January 2013 as part of the Leeds Local Development Framework. Sites allocated in that Plan remain as such and are not proposed for alternative uses through the Site Allocations process.

MAP % AIRE VALLEY LEEDS AAP BOUNDARY



NEIGHBOURHOOD PLANS

- 1.18 Following the introduction of the Localism Act (2011), communities now have a greater opportunity to influence the future of the places where they live and work, including the right to prepare a Neighbourhood Plan. Neighbourhood Plans can guide where development takes place, what it should look like and deal with other issues of local interest and concern. However, these plans must be in general conformity with the Core Strategy and the Site Allocations Plan (also referred to as the Local Plan) and can identify sites to accommodate more development, but not less than set out in the Local Plan. As the National Planning Policy Framework (paragraph 157) explains, it is the role of Local Plans to allocate sites. Neighbourhood Plans cannot make alterations to the Green Belt boundary – this has to be done via the Site Allocations Plan. Hence close working has and is continuing to take place with communities preparing their own neighbourhood plans to ensure their site suggestions have been considered along with all others in the site allocations process. Neighbourhood Planning Forums, Parish and Town Councils and amenity groups across Leeds have been consulted in the preparation of the Site Allocations Plan.
- 1.19 The decision to prepare a Neighbourhood Plan is a matter of choice for communities. Where neighbourhood planning is being prepared it is up to each neighbourhood to decide on what its plan will deal with. It could include: housing and the built environment, education, transport, business and shopping, community, countryside and the natural environment, and other issues of community importance. In areas with a Parish or Town Council, the Parish or Town Council will take the lead on neighbourhood planning. In areas without a Parish or Town Council a neighbourhood forum will need to be established that is made up of at least 21 people who live, work and do business in the area, including local ward members.
- 1.20 Within Leeds there has been considerable interest in neighbourhood planning. There are 30+ communities preparing neighbourhood plans, with new areas being added on a regular basis. The Council can offer help and advice to those involved or interested in the process. Please see www.leeds.gov.uk/ldf
- 1.21 A Neighbourhood Plan has to go through a similar process of examination to the Site Allocations Plan, but is also subject to a local referendum before it can be 'made' (adopted) by the Council. Once 'made' it will carry weight in decisions on planning applications in that area as part of the development plan for the District. However, a Neighbourhood Plan does not override or replace the requirements and provisions in the Core Strategy and Site Allocations Plan, but is intended to complement them.

SUB-REGIONAL CONTEXT AND CROSS BOUNDARY MATTERS

- 1.22 The Plan is prepared under a legal 'Duty to Cooperate' requirement through the Localism Act 2011 which requires local authorities to work with neighbouring authorities and other prescribed bodies when preparing a development plan document. It places a legal duty on local planning authorities and public bodies to engage constructively, actively and on an ongoing basis to maximise the effectiveness of local plan preparation in the context of strategic matters. When preparing plans local authorities should also have regard to Local Enterprise Partnerships and Local Nature Partnerships in their area. The Background Paper – Duty to Co-operate provides full information on work with neighbouring authorities and other organisations.

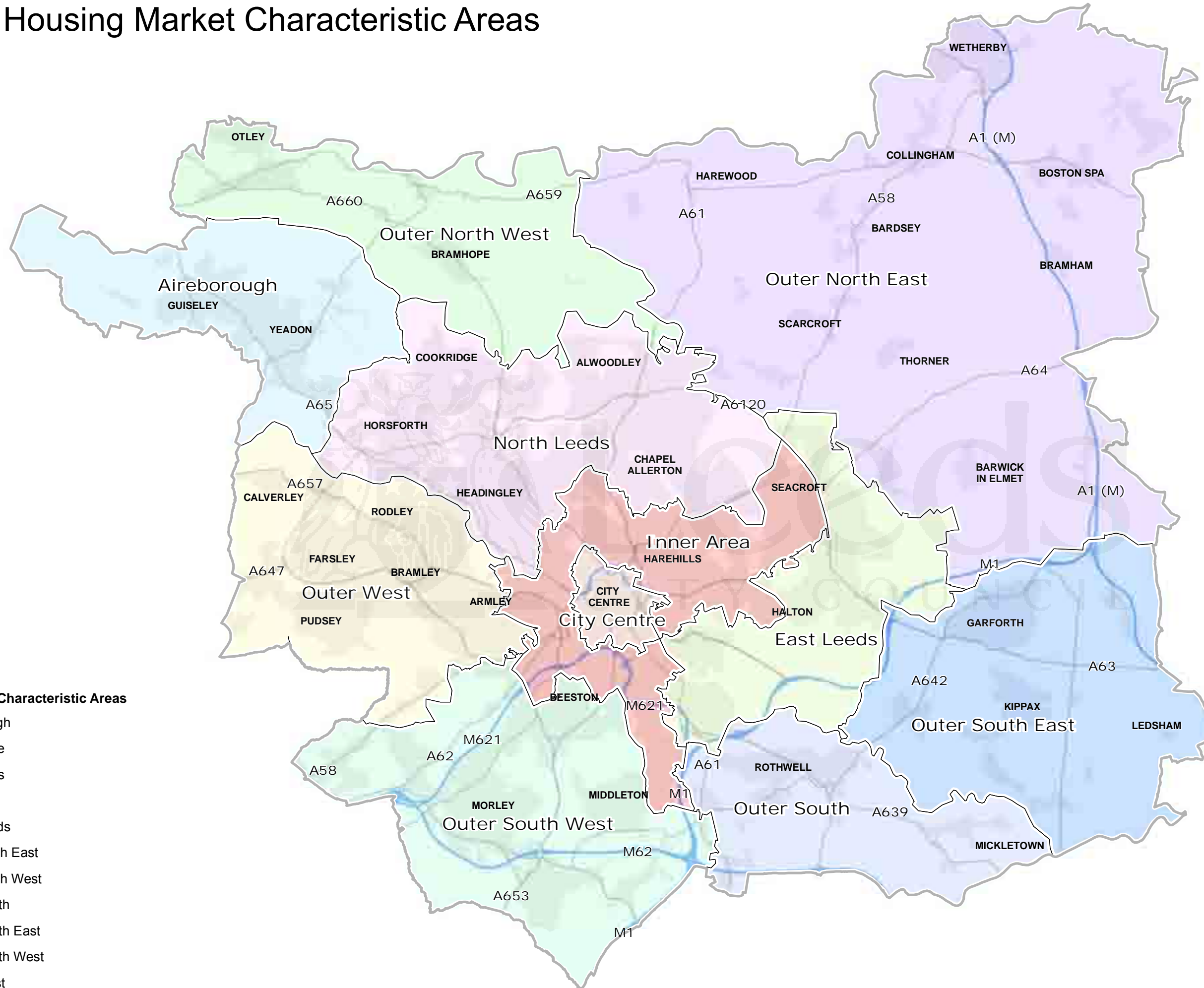
PRESUMPTION IN FAVOUR OF SUSTAINABLE DEVELOPMENT

- 1.23 The Core Strategy contains a general policy on determining planning applications in line with the National Planning Policy Framework (NPPF). The Local Plan is intended to be read as a whole; to that end this general policy applies to the Site Allocations Plan.

DOCUMENT STRUCTURE

- 1.24 Section 1 is the introduction. Section 2 looks at the topic areas – retail, housing, employment and green space and gives an overview of policies. Section 3 looks at each of the geographical areas across Leeds and the proposals for retail, housing, employment and green space within each area. These areas are the 11 Housing Market Characteristic Areas (HMCAs) referred to in the Core Strategy. See Map 2, which shows the 11 areas. As set out in the Core Strategy, these areas reflect the identity of communities and settlements across the District, with associated requirements.

Map 2. Housing Market Characteristic Areas



- Key**
- Housing Market Characteristic Areas**
- Aireborough
 - City Centre
 - East Leeds
 - Inner Area
 - North Leeds
 - Outer North East
 - Outer North West
 - Outer South
 - Outer South East
 - Outer South West
 - Outer West

SECTION 2: RETAIL, HOUSING, EMPLOYMENT AND GREENSPACE OVERVIEW

2.0 RETAIL OVERVIEW

The city's shopping centres are important service centres, whose vitality and viability are important for the local economy. The Core Strategy and where appropriate, saved Unitary Development Plan (UDP) policies set out how the character and diversity of shopping centres will be maintained by:

- Enhancing the status of the City Centre as the primary regional shopping centre;
- Focussing new retail development in existing centres, referred to as a 'centres first approach' (and providing, where appropriate, new boundaries to accommodate additional retail development);
- Resisting the loss of shop units in retail use (Class A1) to other uses, particularly in the primary frontages of the centres;
- Promoting uses which are complementary to the primary frontage within adjoining secondary frontages.

- 2.1 The Core Strategy establishes the various roles of the different types of centres existing in Leeds. The City Centre will continue to develop its role as the regional centre for shopping, culture, leisure and employment and the Core Strategy aims to enhance the primacy of the City Centre for comparison shopping.
- 2.2 Other town centres will perform an important role in providing for weekly and day-to-day shopping requirements, employment, community facilities and leisure opportunities in easily accessible locations. They can minimise the need to travel, by providing the opportunity for 'linked trips' to shopping, employment and other frequently used services and are an essential component of a liveable city.
- 2.3 The Leeds Core Strategy establishes a three tier hierarchy to Leeds' centres. Core Strategy Map 4 'Hierarchy of Centres', illustrates the location and hierarchy designation of the centres. The three tiers are the City Centre which performs the role of a regional city, town centres serving various communities within Leeds, providing for weekly and day to day shopping needs. Lastly, there are local centres which tend to have fewer shops selling fewer product ranges and draw trade from the nearby area.
- 2.4 National policy requires Local Authorities, when drawing up Local Plans to "*define the extent of town centres and primary shopping areas, based on a clear definition of primary and secondary frontages in designated centres, and set policies that make clear which uses will be permitted in such locations*" (NPPF Paragraph 23).
- 2.5 The Core Strategy establishes the broad principles for development within City Centre and town and local centres (which are identified in Policy P1), with the Site Allocations Plan providing further detail, where required, on the specific interpretation of centre boundaries, Primary Shopping Areas and particularly Primary and Secondary Shopping Frontages.

POLICY RTC 1 – DESIGNATIONS OF CENTRE BOUNDARIES, PRIMARY SHOPPING AREAS AND PROTECTED SHOPPING FRONTAGES

THE SITE ALLOCATIONS PLAN DESIGNATES THE EXTENT OF CENTRE BOUNDARIES, PRIMARY SHOPPING AREAS AND PROTECTED SHOPPING FRONTAGES FOR CENTRES IDENTIFIED IN POLICY P1 OF THE CORE STRATEGY AND THE HIGHER ORDER LOCAL CENTRE OF CARDIGAN ROAD, AND OTHER IDENTIFIED CENTRES (WITH THE EXCEPTION OF THE AIRE VALLEY TOWN CENTRE OF HUNSLET AND THE LOCAL CENTRE OF LEEDS DOCK). THESE ARE IDENTIFIED ON THE POLICIES MAP.

Centre Boundaries

- 2.6 Saved UDP Policy CC2 defines the extent of the City Centre Boundary, and this remains. All other centre boundaries are now designated by the Site Allocations Plan, as shown on the Policies Map. For policies relating to the uses within these centres, please refer to Core Strategy policies CC1, CC2, P1, P2, P3, P5, P6 and P8. P7 relates to the creation of new Centres.
- 2.7 Centre boundaries have been drawn to accommodate a broad core of main town centre uses, largely consisting of shopping, leisure, office and services. Boundaries may have been extended to accommodate sites with planning permission, known development proposals or sites which could accommodate growth in town centre uses as a coherent expansion to the centre boundary.

Primary Shopping Areas

- 2.8 Primary Shopping Areas (PSA) are the defined area where retail activity is concentrated. In the City Centre the UDP Prime Shopping Quarter has been used as the PSA. In town centres and higher order local centres, a separate boundary has been identified. In lower order local centres the PSA is the same as the centre boundary.
- 2.9 For sequential testing purposes, unless policies specifically state otherwise, the Primary Shopping Area represents in-centre for A1 retail proposals (in accordance with National Policy). Therefore, unless policies specifically state otherwise, A1 retail proposals outside of Primary Shopping Areas but within centre boundaries will be considered as out of or edge of centre depending on distance from the Primary Shopping Area. For all other town centre uses, the centre boundary will be considered as in-centre.

Protected Shopping Frontages

- 2.10 Policy CC1 h) of the Core Strategy establishes that, *“A concentration of shops with ground floor frontages should be maintained in the Prime Shopping Quarter for reasons of vitality. Proposals for non-retail use should not result in the proportion of retail frontage length falling below 80% in primary frontages or below 50% in secondary frontages.*
- 2.11 *Proposals for uses outside of the “A” class will not be permitted within designated ground floor frontages”.*
- 2.12 For town and local centres the Core Strategy states in section 5.3.6 that primary shopping frontages should reflect saved UDP policy SF7 and maintain a 70:30 split between A1 and other uses. Secondary frontages would exhibit more flexibility of uses provided that the shopping character of these streets is safeguarded. *“This*

approach to primary and secondary frontages is taken forward in principle within the Core Strategy with the detail to be established in the Site Allocations Plan.”

- 2.13 The Site Allocations Plan is therefore taking forward the intention of UDP Policy SF7, as reflected within the Core Strategy.

POLICY RTC 2 – PROTECTED SHOPPING FRONTAGES WITHIN THE CITY CENTRE IN ACCORDANCE WITH POLICY CC1 OF THE CORE STRATEGY PROPOSALS FOR NON-RETAIL USES WITHIN PROTECTED SHOPPING FRONTAGES WILL BE

DETERMINED IN ACCORDANCE WITH THE FOLLOWING PROVISIONS:

- 1) PRIMARY SHOPPING FRONTAGE: PROPOSALS FOR NON-A1 RETAIL USES WITHIN THESE FRONTAGES WILL NORMALLY BE RESISTED WHERE A PROPOSAL WOULD RESULT IN THE PROPORTION OF A1 RETAIL FRONTAGE LENGTH FALLING BELOW 80%. WHERE THIS PROPORTION IS ALREADY BELOW 80%, PROPOSALS FOR NON-A1 USES WILL NORMALLY BE RESISTED;**
- 2) SECONDARY SHOPPING FRONTAGE: PROPOSALS FOR NON-A1 RETAIL USES WITHIN THESE FRONTAGES WILL NORMALLY BE RESISTED WHERE A PROPOSAL WOULD RESULT IN THE PROPORTION OF A1 RETAIL FRONTAGE LENGTH FALLING BELOW 50%. WHERE THIS PROPORTION IS ALREADY BELOW 50%, PROPOSALS FOR NON-A1 USES WILL NORMALLY BE RESISTED.**
- 3) NON-MAIN TOWN CENTRE USES WILL NOT NORMALLY BE PERMITTED WITHIN IDENTIFIED FRONTAGES**

City Centre Primary Shopping Frontages

- 2.14 These frontages form the core of the City Centre shopping area, and represent the most attractive retailing locations. These are mainly frontages within new shopping developments, the pedestrianised streets and arcades, and those streets that form important links between these areas. The aim of the Site Allocations Plan is to maintain the dominant retail character of the Primary Shopping Area, but to allow limited scope for the development of non-retail uses, such as restaurants, bars, leisure uses and offices.
- 2.15 One of the main strengths of the City Centre is that its shopping facilities are concentrated around the core shopping areas of Albion Street, Briggate, Commercial Street, the Headrow and Vicar Lane. This geographic cohesion is a major attraction for shoppers and makes shopping in Leeds City Centre accessible and convenient. Given the wide range of non-retail uses which occupy sites within the City Centre, as a whole, and the need to maintain the viability and vitality of the Centre, a high proportion of retail uses should be maintained within primary frontages.

City Centre Secondary Shopping Frontages

- 2.16 Surrounding the core of the Prime Shopping Quarter are shopping areas and frontages where the predominant land use is likely to be shopping, but where there will be a greater degree of flexibility to enable a greater variety of uses to support but not detract from the main shopping function.

Guidance for Shopping Frontages within covered, multi-storey, shopping centres in Leeds City Centre

- 2.17 This guidance covers the centres of:

- The Corn Exchange
- The Merrion Centre
- St Johns
- Trinity Centre
- Victoria Gate (Phase 1)

- 2.18 For these centres, protected shopping frontages are defined on the inset maps for each centre. Frontage length for these centres should be measured as the combined total length of all frontages for all floors as shown in the inset map. In some cases this may refer to all floors of a shopping centre, for others shopping frontage policies will only apply over a single floor, as made clear by the inset map.

POLICY RTC 3 – PROTECTED SHOPPING FRONTAGES WITHIN TOWN AND LOCAL CENTRES

IN ORDER TO MAINTAIN AND ENHANCE THE VITALITY AND VIABILITY OF SHOPPING FACILITIES, AND THE ESSENTIAL RETAIL CHARACTER OF THE SHOPPING CENTRES LISTED IN POLICY P1 OF THE CORE STRATEGY AND OTHER IDENTIFIED CENTRES, PROPOSALS TO CHANGE USE WITHIN PROTECTED SHOPPING FRONTAGES WILL BE DETERMINED IN ACCORDANCE WITH THE FOLLOWING PROVISIONS:

- 1) PRIMARY SHOPPING FRONTAGE: PROPOSALS FOR NON-A1 RETAIL USES WITHIN THESE FRONTAGES WILL NORMALLY BE RESISTED WHERE A PROPOSAL WOULD RESULT IN THE PROPORTION OF A1 RETAIL FRONTAGE LENGTH FALLING BELOW 70%. WHERE THIS PROPORTION IS ALREADY BELOW 70%, PROPOSALS FOR NON-A1 USES WILL NORMALLY BE RESISTED;**
- 2) SECONDARY SHOPPING FRONTAGE: PROPOSALS FOR NON-A1 RETAIL USES WITHIN THESE FRONTAGES WILL BE DETERMINED ON THEIR OWN MERITS AND WILL NORMALLY BE RESISTED WHERE THE PROPOSAL IS JUDGED TO NEGATIVELY IMPACT ON THE VITALITY AND VIABILITY OF THE FRONTAGE OR THE CENTRE AS A WHOLE.**
- 3) NON-MAIN TOWN CENTRE USES WILL NOT NORMALLY BE PERMITTED WITHIN IDENTIFIED FRONTAGES.**

Primary Shopping Frontages in Town and Local Centres

- 2.19 The aim of the policy is to ensure that primary shopping frontages within Town and Local Centres continue to fulfil their essential primary role of providing convenient and accessible shopping facilities within reasonably compact areas, upon which the character of a shopping centre is based.

Secondary Shopping Frontages in Town and Local Centres

- 2.20 With regard to secondary shopping frontages, the aim of the policy is to safeguard the overall retailing character of shopping centres, whilst recognising that non-retail and specialist uses do provide an important service, and should be made available to the public as a secondary element of a shopping centre.

Guidance for Measuring Frontage Length in Accordance with Policies RTC 1, 2 and 3

- 2.21 Shopping units contained within protected frontages are identified on the Policies Map. When measuring whether a proposal is in accordance with the relevant frontage Policy (RTC2 or 3) proposals should identify the length of frontage they are contained within. In general frontage lengths will not go around corners, nor will they cross significant breaks in the frontage such as streets or long blank elevations. However, frontages may cross ginnels, alleyways or store/arcade entrances. Given the complexity in street patterns it is impossible to be entirely prescriptive about where an individual frontage will start and end, and each case will be treated on its own merits.
- 2.22 Where a frontage length consists of fewer than 5 units, consideration will be given to the proportion of A1 uses contained within adjacent frontages, when determining an application in accordance with Policy RTC 2 or 3. Where the combined proportions of the smaller frontage and the adjacent frontages are within their target A1 proportions, proposals will be supported. This will be judged on a case by case basis.
- 2.23 Unless otherwise stated, such as within covered multi-storey shopping centres, shopping frontages only cover the ground floor of a unit.

Further Consideration of Frontage Policies RTC 1, 2 and 3

- 2.24 Abnormal conditions that could constitute a relaxation of the above policies would include when a unit has been physically vacant for over 6 months, and evidence demonstrates that the unit had been actively marketed for an A1 use over that period. In addition, if the Local Planning Authority accepted that long term shopping patterns had changed to such an extent that it was agreed that a Centre could not realistically maintain the prescribed A1 retail percentage, this would also be taken into account when arriving at a decision on change of use applications. However, in such instances applicants would be expected to present thorough evidence demonstrating a) such changes in shopping patterns and b) that all practical steps in the owner's power have been undertaken to attract A1 retail.

Shop Fronts

POLICY RTC 4 – SHOPFRONTS

ALL CHANGES OF USE WITHIN PROTECTED SHOPPING FRONTAGES MUST:

- 1) MAINTAIN A GROUND FLOOR WINDOW DISPLAY AND/OR SHOP FRONTAGE APPROPRIATE TO THE USE OF THE PREMISES AT ALL TIMES;**
- 2) MAINTAIN OR ENHANCE THE GENERAL APPEARANCE OF THE EXISTING SHOPPING FRONTAGES IN THE DESIGN AND MATERIALS USED IN ANY EXTERNAL ALTERATIONS TO THE BUILDING FAÇADE;**
- 3) MAINTAIN OR ESTABLISH ACCESS TO UPPER FLOORS, WHERE PRACTICABLE.**

2.25 In the interests of maintaining the unique character of Leeds' shopping streets it is essential that shop fronts are protected and where possible enhanced.

HOUSING OVERVIEW

2.26 The Core Strategy Policy SP6 identifies the need for the provision of 74,000 (gross) homes between 2012 and 2028. Policy H1 clarifies that at least 500 dwellings per year are anticipated to be delivered on smaller windfall sites – totalling 8,000 homes during the plan period. This leaves a residual gross requirement of 66,000 homes which is to be allocated in the Site Allocations Plan. The Core Strategy policies which affect site allocations for housing directly are: Spatial Policies 1, 6, 7, and 10 and Policies H1, H2, H3, H4, H7 and H8. In terms of the overall housing target and spatial approach, Core Strategy Spatial Policies 6, 7 and 10 apply.

2.27 In allocating sites for Housing, the Site Allocations Plan needs to meet the Core Strategy housing target, deliver the ambitious level of growth required as well as meeting the need for specialist accommodation (for independent living, gypsies and travellers and travelling show-people) and the focus on accommodating development within the identified settlement hierarchy. The scale of the housing target means that a Green Belt review has been necessary. The Background Paper – Green Belt Review explains this process. See also paragraph 2.33 below.

The Site Allocations Plan needs to identify land to accommodate 66,000 dwellings

Core Strategy Policy SP7 further breaks down the total housing target for Leeds as follows (columns 2 and 3 in Table 1):

Table 1: Housing Distribution by Housing Market Characteristic Area (HMCA)

Housing Market Characteristic Area	Core Strategy Housing target	Percentage	Existing supply ('Identified sites')	Proposed allocations	Total housing supply	+/- Target
Aireborough	2,300	3%	967	1,264	2,231	-69
City Centre	10,200	15.5%	5,710	5,596	11,306	+1106
East Leeds	11,400	17%	6,133	4,218	10,351	-1049
Inner Area	10,000	15%	7,317	4,483	11,800	+1800
North Leeds	6,000	9%	4,033	1,855	5,888	-112
Outer North East	5,000	8%	1,530	3,437	4,967	-33
Outer North West	2,000	3%	1,145	634	1,779	-221
Outer South	2,600	4%	586	1,780	2,366	-234
Outer South East	4,600	7%	1,302	2,778	4,080	-520
Outer South West	7,200	11%	2,265	4,512	6,777	-423
Outer West	4,700	7%	2,535	2,100	4,635	-65
Total	66,000	100%	33,523	32,657	66,180	180

2.28 There is a clear need for new housing in the District and a significant requirement is established in the Core Strategy. Therefore, over the plan period, the strategy and the benefits of building new homes in Leeds would be undermined if either the stock of existing housing were to reduce (except for regeneration schemes where housing may be redesigned to a better overall quality design) or sites allocated for housing

were to be taken up by other uses. Therefore the Council's starting point is to protect existing housing in the District and to ensure that allocated housing sites are utilised prior to the release of other land.

Existing supply of sites and new allocations

- 2.29 New allocations are not needed to accommodate all of the 66,000 target. The Council already has an existing supply of 33,523 dwellings (previous UDP housing allocations not developed, planning permissions with units still remaining to be built as at 5.4.15 and sites with a recently expired permission (this includes sites covered by the Aire Valley Area Action Plan) which can be deleted from the total, as shown in column 4, Existing Supply, in Table 1 above). This is not of course spread evenly across the housing market characteristic areas. These sites are listed in Section 3, Policy HG1 for each area. This leaves a residual target for each area. The overall residual target is 32,477 (the overall target minus existing supply). New housing allocations are proposed to meet the residual target consistent with Core Strategy policy. The distribution by HMCA and the other characteristics set out in Core Strategy Policy SP7 provide the starting point for the provision of allocations. In identifying suitable sites other aspects of the Core Strategy must also be taken into account, such as: the concentration in the main urban areas and major settlements; regeneration priorities; the impact on the Green Belt; accessibility and greenfield/brownfield split. In some instances these considerations have made it difficult to translate strategic policy into specific sites, whilst in the City Centre and Inner area it has been possible to identify more land than originally envisaged that is entirely consistent with the Core Strategy approach. The distribution set out in Table 1 is considered to properly reflect the guidance set out in Policy SP7 and the wider ambitions of the Core Strategy.

Section 3 Policy HG2 covers housing allocations for the specific areas.

POLICY HG1 – IDENTIFIED HOUSING SITES

THE SITE ALLOCATIONS PLAN IDENTIFIES SITES WHICH HAVE EXISTING OR RECENTLY EXPIRED PLANNING PERMISSION FOR HOUSING OR MIXED USE INCLUDING HOUSING, OR WERE PREVIOUSLY ALLOCATED FOR HOUSING IN THE UNITARY DEVELOPMENT PLAN, AS IDENTIFIED HOUSING SITES. IDENTIFIED HOUSING SITES CONTRIBUTE TO THE TARGETS FOR THE ELEVEN HOUSING MARKET CHARACTERISTIC AREAS SET OUT IN CORE STRATEGY SPATIAL POLICY 7 (SP7). THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA. ALL IDENTIFIED HOUSING SITES ARE IN PHASE 1 FOR RELEASE, IN ACCORDANCE WITH CORE STRATEGY POLICY H1.

Housing Allocations

The Assessment Process

- 2.30 The assessment process has considered the Core Strategy approach; the relationship of the site to the settlement hierarchy, whether brownfield or greenfield, the more preferable sites to release in Green Belt review terms – (those having least effect on the five Green Belt purposes), site attributes – whether it can be developed physically, considering comments from infrastructure providers, local views from the representations received at the Issues and Options public consultation and ward members, as well as the findings of the sustainability assessment of sites. It is a combination of all these factors that have led to the suite of allocations in each area.

Settlement Hierarchy

2.31 As well as setting the target for each Housing Market Characteristic Area (HMCA), Core Strategy Policy SP7 plans the distribution of housing land by settlement hierarchy. Areas with the highest potential include the City Centre, Inner area, North Leeds and East Leeds where opportunities for development of previously developed land and regeneration are greatest. Less development is planned for smaller settlements and rural settlements, which are 'lower down' the settlement hierarchy. The Core Strategy policy is a guide for the Site Allocations Plan which aims to reflect the local distribution as far as possible, consistent with a site's assessment. Table 2 demonstrates that the allocations broadly accord with this aspect of Policy SP7 and the Core Strategy approach. It again illustrates the role of the Main Urban Area consistent with the settlement hierarchy. The reduced contributions from extensions to major and smaller settlements in part arises from the allocation of a new settlement at Headley Hall, in Outer North East HMCA, reflecting the option to depart from the hierarchy included in Core Strategy Policy SP10.

Table 2: Comparison of Housing Allocations against Core Strategy Policy SP7

Level	Type	No. of sites	Capacity	Core Strategy Target	+/- target	% difference
City Centre	Infill	106	11608	10200	+1408	14
Main Urban Area	Infill	360	30329	30000	+329	1
Main Urban Area	Extension	34	4536	3300	+1236	37
Major Settlement	Infill	87	3631	4000	-369	-9
Major Settlement	Extension	22	6380	10300	-3920	-38
Smaller Settlement	Infill	72	2482	2300	+182	8
Smaller Settlement	Extension	31	3343	5200	-1857	-36
Other Rural	Infill	14	266	100	+166	166
Other Rural	Extension	5	234	600	-366	-61
Other	Other	5	3371	-	-	-

Brownfield/Greenfield Mix

2.32 Government policy does not insist that previously developed land, known as brownfield land, has to be developed and exhausted before any development on greenfield land can take place. Furthermore, the amount of allocated sites on brownfield land totals 34520 (see Table 3), which falls short of the 66,000 required, so we need to allocate greenfield sites for housing as well. However, the National Planning Policy Framework (NPPF) sets out 12 core planning principles of which one is to encourage the effective use of land by reusing land that has been previously developed (brownfield land), provided that it is not of high environmental value, and Core Strategy Policy H1 includes previously developed land and buildings within the main urban area or settlement as a priority for identifying land for development. As indicated in paragraph 2.26 the Core Strategy also includes a windfall allowance of 8,000 dwellings over the plan period. It is anticipated that the great majority, if not all windfall will be on brownfield land. When this is taken into account the overall balance is 57% brownfield and 43% greenfield, which is within the range established in the Core Strategy. Sites on brownfield land are within Phase 1 – see paragraph 2.36 – 2.39 on phasing. Core Strategy policy H1 sets a target of 65% of

development on previously developed land for the first 5 years of the plan (2012 – 2017) and 55% thereafter.

Table 3: Greenfield/brownfield split across HMCAs

HMCA	Greenfield capacity	Brownfield capacity	% greenfield	% brownfield
Aireborough	1372	859	61	39
City Centre	195	11111	2	98
East Leeds	8808	1543	85	15
Inner Area	1224	10576	10	90
North Leeds	2082	3806	35	65
Outer North East	4468	499	90	10
Outer North West	1229	550	69	31
Outer South	1980	386	84	16
Outer South East	3462	618	85	15
Outer South West	4751	2026	70	30
Outer West	2089	2546	45	55
Total	31660	34520	48	52

Green Belt Review

2.33 Consistent with national guidance, Green Belt boundaries should only be altered in exceptional circumstances, through the preparation or review of the Local Plan. The Core Strategy sets the context for a Green Belt review in Spatial Policy SP10. An assessment of sites against the purposes of Green Belts as set out in the National Planning Policy Framework (March 2012) has been carried out on all sites within the previous Green Belt (i.e. as identified in the UDP). See the Background Paper on Green Belt Review for the assessment process used. This assessment of sites has enabled those sites with the least harm on Green Belt purposes to be proposed for allocation, although this inevitably varies to reflect the needs and characteristics of the area concerned. The aim has been to make the minimum change necessary to Green Belt boundaries necessary to deliver the Core Strategy targets (including the need for safeguarded land). However, the Green Belt Review is just one factor in the overall assessment process, as outlined in paragraph 2.30 above.

Rural Land

2.34 Within the context of Spatial Policy SP10 and the Green Belt Review described above, consideration has been given to the UDP designation of “Rural Land” (located in the NE corner of the District). This area was initially identified as Rural Land, on the basis that the general extent of the West Yorkshire Green Belt, did not extend to most of the area North of the River Wharf, to the West and East of Wetherby. At the time, it was considered that as the character of the area was essentially ‘rural’, a rural land policy would be adequate to safeguard this character through the UDP plan period.

2.35 Following the introduction of the Local Development Framework (LDF), the adoption of the Leeds Core Strategy and the preparation of the Site Allocations Plan, these planning circumstances have now changed. As part of the Outer North East Housing Market Characteristic Area (HMCA), it has been necessary to identify housing allocations from a range of choices. This has taken into account the overall scale of

housing growth required within the HMCA and the settlement pattern within Outer North East (and the associated opportunities and constraints). As part of this wider strategic context, overall approach and the housing allocations subsequently proposed, consideration has been given to the role of the Rural Land designation. Arising from this, in planning for housing growth, whilst reflecting the desire to maintain the distinctive pattern and character of settlements within the HMCA, the Site Allocations Plan designates the UDP area of Rural Land as Green Belt, as part of the Review process.

Phasing of Site Development

- 2.36 Policy H1 of the Core Strategy sets out criteria for phasing the release of housing allocations in order to ensure a 5 year supply of land is maintained and to ensure a balance of brownfield and greenfield sites coming forward.
- 2.37 Three phases are identified for the managed release of sites for the Site Allocations Plan and Aire Valley Area Action Plan. These phases are linked to the spatial strategy of the Plans, and focus development primarily in regeneration areas and in relation to the settlement hierarchy. The phases are comprised of categories of sites based upon their planning status, location, their designation as brownfield or greenfield, scale and infrastructure considerations. Table 4 below illustrates each phase, together with the anticipated quantum for each category in meeting the overall requirement. Phase 1 identifies a substantial pool (over two thirds of the requirement for the plan period). This is to give a sufficient range and choice of sites, together with a sufficient quantum to meet 5 year supply requirements.

Table 4 Phasing Approach

Phase	Type	No. of sites	Capacity
1	Identified sites with extant or expired permission	331	20755
1	Identified sites - UDP	60	10901
1	Brownfield allocations in Main urban area	63	5334
1	Brownfield allocations in Major settlements	13	542
1	Brownfield allocations in Regen areas	14	2089
1	Greenfield allocations in Regen areas	39	6176
1	City Centre Infill	27	3580
1	All sites over 750 units	3	6091
1	Greenfield allocations in Main Urban Area	9	214
1	Greenfield allocations in Major settlements	5	231
1	Brownfield allocations in smaller settlements	6	246
1	Phase 1 other	3	198
	Phase 1 total	573	56357

Phase	Type	No. of sites	Capacity
2	Greenfield allocations MUA extension	12	1295
2	Greenfield allocations Major Settlement extension	14	2515
2	Phase 2 other	4	1125
	Phase 2 total	30	4935

Phase	Type	No. of sites	Capacity
3	Greenfield allocations in smaller settlements	5	101
3	Smaller settlement extensions	24	2880
3	Rural allocations	1	40
	Phase 3 total	30	3021

NB 'Phase 1/Phase 2 Other': In certain circumstances it has been necessary to alter the phase of a site given factors such as highway infrastructure, the spread of an individual settlement's sites across the phases and the ability of some sites, in policy terms, to be developed at any time in spite of being theoretically phased later. Details of these individual phasing decisions are available within the Housing Background Paper.

- 2.38 The Issues and Options consultation asked for views as to whether sites should come forward in the short (0-5 years), medium (5-10 years) or long (10-15 years) term. The Core Strategy Inspector's modifications to Policy H1 clarified that phasing should be driven by the sufficiency of supply of land rather than fixed time periods. Hence, Phase 1 is identified as commencing from the base date of the Core Strategy (April 2012), and Phases 2 and 3, should follow on sequentially to allow additional land to be brought forward so as to maintain a five year supply and relevant buffer, as and when necessary, rather than being linked to a specific timescale. In effectively managing the release of sites, the 3 phases will operate as 'pools of supply', from which the 5 year supply is maintained.
- 2.39 To facilitate the implementation of the phasing approach throughout the life of the Core Strategy and Site Allocations Plans (this plan and Aire Valley Leeds Area Action Plan) the Strategic Housing Land Availability Assessment (SHLAA) and 5 Year Supply will be updated annually to identify a sufficient pool of deliverable sites, to reflect the contribution that smaller windfall, empty homes and larger windfall make to the housing land supply in Leeds.

POLICY HG2 – HOUSING ALLOCATIONS

THE SITE ALLOCATIONS PLAN ALLOCATES SITES FOR HOUSING AND MIXED USE INCLUDING HOUSING, IN ACCORDANCE WITH CORE STRATEGY SPATIAL POLICY 7 (SP7). THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA. HOUSING ALLOCATIONS ARE PHASED FOR RELEASE IN ACCORDANCE WITH CORE STRATEGY POLICY H1.

Density and Mix

- 2.40 Core Strategy policies H3 on density and H4 on housing mix set minimum densities and the preferred mix of sizes of dwellings, to ensure efficient use of land (to prevent more greenfield land being needed) and to provide mixed, sustainable developments to meet the identified housing needs. Policy H4 establishes that the majority of the housing needs in Leeds are for single person households and that the focus should therefore be on providing more 2 bed homes. Policies H2, H3 and H4 have an influence on housing numbers and affect all housing allocations and developments. High density developments with an appropriate mix of smaller sized dwellings take up less land and can also be delivered more quickly to address unmet local needs. Housing mix is also a matter for detail at the time of submission of a planning application.

Self-build and Custom Build Housing

- 2.41 The Government has an ambition to significantly increase the numbers of self-build and custom build homes being delivered. The Core Strategy broadly supports the initiative through its overall policy approach. The Council will explore the provision of serviced plots for self-builders within housing allocations, particularly on larger sites.

Capacities

- 2.42 The capacities listed in the plan against each site use a standard methodology used for the Council's Strategic Housing Land Availability Assessment (SHLAA). (The Council has to maintain a SHLAA which is updated every year – it is a technical database of sites submitted for consideration for housing). The approach estimates the potential housing capacity of a site by applying a standard density multiplier to the net area of the site. The density multiplier varies according to the location of a site, a higher multiplier being applied to city centre sites to lower in more rural locations. The capacities can only be an indication of what could be achieved on a site – when a detailed planning application is submitted, this may be higher or lower, depending on the specific details of the application.

Technical considerations and Infrastructure

- 2.43 Technical considerations which may affect the development or design of sites include means of access into a site, areas of flood risk, ecology, built heritage including archaeology, conservation areas and listed buildings.
- 2.44 Many sites also require, or increase the need for the provision of specific infrastructure, such as schools, health facilities, roads and public transport. See Background Paper – Infrastructure.
- 2.45 Bodies and Council Departments responsible for technical and infrastructure considerations have been consulted on the sites. Details are on the site assessments and specific site requirements are listed against each site in section 3, where applicable.
- 2.46 From the public consultation on Issues and Options for the plan, carried out in summer 2013, most public concern was raised around the provision of schools and health facilities (doctors and dentists) to serve new housing, the transport infrastructure needed to avoid problems of congestion on adjacent roads, and flooding issues on certain sites.

School Provision

- 2.47 Leeds City Council's Children's Services have been involved throughout in the consideration and evaluation of sites for housing. The Background Paper –

Infrastructure includes a section on school provision. Where necessary, housing allocations will need to set aside land for provision of a school or schools, to ensure that there are sufficient school places to meet the needs of an expanded population. Such sites are identified on the site specific plans in section 3.

Where part of a housing allocation is needed to be retained for provision of a new school (or extension to an adjacent school) this is detailed under the site specific requirements in section 3. Section 3 also lists all sites (identified and allocated) where school provision is required. Some sites that are not allocated for housing also need to be reserved for future school use. Policy HG5 applies to these sites (see page 36)

Health Facilities

- 2.48 The provision of health facilities falls within the remit of NHS England and at a local level, for doctors surgeries Leeds' 3 Clinical Commissioning Groups (CCGs). The amount of new housing identified for Leeds up to 2028 would equate to on average 5-6 new GPs a year across Leeds based on a full time GP, with approximately 1800 patients. Leeds already has over 100 existing practices of varying sizes, so the addition of 5-6 GPs a year is not a significant number for the population of Leeds.
- 2.49 Proposals for health facilities e.g. doctors surgeries and dentists will be supported subject to need, site constraints and location in relation to planning policy. The Site Allocations Plan cannot allocate land specifically for health facilities because providers plan for their own operating needs and local demand. Existing practices determine for themselves (as independent businesses) whether to recruit additional clinicians in the event of their practice registered list growing. Practices can also consider other means to deal with increased patient numbers, including increasing surgery hours. It is up to individual practices how they run their businesses to respond to increased patient numbers. New practices are unable to open without the support of NHS England. Practices consult with the NHS about funding for expansion, however funding is limited. Notwithstanding this, in accordance with Core Strategy policy P9 developers will be encouraged to consult with the relevant Clinical Commissioning Group (for GP's) and NHS England (for dentists) to ensure consideration of health provision in association with proposed developments. Largest sites will be expected to include land for local facilities, which could include new doctors or dentists surgeries.

The Road Network

- 2.50 Detailed transport modelling has been undertaken of proposed allocations to establish any strategic and detailed highway improvements required. This work has informed both the initial selection of sites and the detailed site and off site requirements for each allocation and has influenced decisions as to phasing of housing allocations. See paras 2.36-2.39 above on phasing and the Background Paper – Infrastructure, section on Transport Modelling.

Flooding Issues

- 2.51 Individual site assessments have considered which flood zone a site falls within, and the Environment Agency have been consulted on all sites. In addition, the National Planning Policy Framework (NPPF) requires that proposed allocations are subject to a flood risk sequential test and exception test where necessary. The Council has carried out this work and has consulted the Environment Agency further. (See Background Paper – Flood Risk Sequential Test and Exception Test of Proposed Site Allocations). The sites being advanced in the Plan have all passed the sequential test, so it may be necessary for areas of flood risk to be built upon to

deliver the Core Strategy HMCA dwelling requirements. All sites within or partly within higher flood risk areas (Flood Zones 2 and 3) should be planned to ensure the development will be safe, will not increase flood risk elsewhere, and will apply a sequential approach to the layout of the site so that the built development is in the least risky parts where possible. Where an exception test has been undertaken, the flood risk mitigation measures that are required if development is to proceed are detailed under site specific requirements in section 3. All sites within flood zone 1, on sites larger than 1ha have to submit a site specific flood risk assessment as part of the planning application process.

Site Requirements

- 2.52 The allocation of a site for housing establishes that it is suitable for that use. However, each planning application will be considered on its individual merits and will need to take into account specific technical and infrastructure requirements. Particular requirements are listed against each site in section 3. Some planning requirements are generic and apply equally to all sites and so are not detailed for each site specifically.
- 2.53 The list of generic considerations below is not exhaustive – other Development Management policies may apply and advice from national government can change over time. Furthermore, designations such as conservation areas, and environmental designations can also change over time, so site specific requirements listed in the plan reflect only what exists at the time of writing the plan. Individuals should check the up to date situation at the time of submission of an application. In addition, further supplementary planning policies may apply where for example a Neighbourhood Plan is in place or other guidance such as Neighbourhood Design Statements have been produced.
- 2.54 These generic considerations include:
- Transport: In line with Core Strategy Policy T2, sites with significant trip generating uses will need to complete Transport Assessments. Developer contributions may be required towards off site highway works, as well as cycling, walking and public transport provision. The Site Requirements identifies key junction locations for a number of allocated sites where there is expected to be a direct or cumulative impact resulting in increased congestion. Where sites were previously included in the Unitary Development Plan and have no or lapsed planning permission or new proposals come forward it is expected that the same criteria will apply to these sites as to allocated sites in the vicinity.
 - Affordable Housing: In line with Core Strategy Policy H5, affordable housing will be sought depending on which zone a site lies within. Developments of 10 dwellings or more in zone 1 and 15 or more in zones 2, 3 and 4 will need to provide on site affordable housing. The percentages required vary according to the zone and range from 5 to 35%. A commuted sum for off-site provision is also sought for sites below the dwelling thresholds in zones 1 and 2
 - Public rights of way: Where a site incorporates or affects a public right of way of any type, any diversions shall maintain the convenience, safety and visual amenity offered by the original route.
 - Trees, woodland, hedgerows: Where a site contains trees (including Tree Preservation Orders), woodland or hedgerows, these should be retained where possible in any detailed design proposals for development.

- Landscaping schemes for development adjoining open land or Green Belt: Assimilation into the surrounding landscape will be sought as part of any development scheme. A landscaping scheme will be required to deal with the transition between development and open land in accordance with LCC UDP policy N24 and Supplementary Guidance No 25 – Greening the Built Edge.
- Special Landscape Area (SLA): Where a site lies adjacent to a Special Landscape Area (saved UDP policy N37) a landscape appraisal will be required to ensure there is no harm to the SLA.
- Green Infrastructure and Green Corridors: Where a site lies within green infrastructure, or a green infrastructure gap (Core Strategy Policy G1), or green corridor (saved UDP policy N8), development proposals should consider measures to maintain the function of the green infrastructure or corridor.
- Ecology: Sites with ecology value are shown on the policies map. However, sites with ecological value change over time, so not all sites with ecological value are identified. Current ecological sites include sites classed as a Local Wildlife Site or Local Geology Site (See Core Strategy policy G8) and the Leeds Habitat Network (Core Strategy Policy G9) as well as Biodiversity Action Plan priority species and habitats. They are detailed in the Background Paper - Environment. Where there is a specific ecology requirement, these are listed under the site requirements for the sites concerned in section 3. Notwithstanding this, as ecological value of sites may change over time, an Ecological Assessment may be required on any sites which are considered to have ecological value at the time of submission of a planning application.
- Heritage Assets: Where a site incorporates or affects the setting of a heritage asset, any development should sustain and enhance the significance of the assets including the contribution made by their setting. Heritage assets include designated and non-designated assets.
Designated heritage assets, designated by the Secretary of State with specialist advice from Historic England, include World Heritage Sites, Scheduled Monuments, Listed Buildings, Protected Wreck Sites, Registered Parks and Gardens, Registered Battlefields and Conservation Areas. With the exception of Conservation Areas, designated heritage assets are listed on the [National Heritage List for England \(NHLE\)](#). Conservation Areas are designated by local planning authorities. Information about the Conservation Areas in Leeds, including maps and Conservation Area Appraisals and Management Plans where these are available, can be found on the Council's website. Where a site is within or adjacent to a conservation area, or contains, or is in the setting of a listed building, these are detailed under site specific requirements in section 3. If any building makes a positive contribution to a conservation area they should be retained, unless the loss can be justified, as set out in the National Planning Policy Framework (NPPF). Guidance is provided in the Conservation Area Appraisal and Management Plans where they are in place.
Non-designated heritage assets are buildings, monuments, sites, places, areas or landscapes that are not designated but have a degree of significance meriting consideration in planning decisions, because of their heritage interest. Non-designated heritage assets are identified by the local planning authority.
- Air Quality: Where a site is in close proximity to a major road (A road or motorway) an air quality assessment is required.

- Noise pollution: Where a site falls within 50m of an A road or rail line, or within 25m of a B road, and for any site within the city centre a noise assessment is required.

Delivering the Infrastructure Required

- 2.55 Funding through the planning process can be achieved via the use of legal agreements, known as section 106 (S106) agreements, or S278 for highways for requirements that arise as a direct result of the development proposed, or via contributions that are pooled together through the Community Infrastructure Levy (CIL) which came into force in Leeds on 6th April 2015. However, monies obtained through the planning process cannot deliver all the infrastructure required, and schemes will need to explore other funding sources where gaps exist. These include West Yorkshire Combined Authorities' Single Transport Plan (or West Yorkshire Transport Fund) for highways schemes, New Homes Bonus and Council Tax. The Background Paper – Infrastructure explains the process in more detail.

Windfall

- 2.56 Windfall development is development on a site which has not been specifically allocated for development in the Local Plan. Core Strategy policy H2 concerns windfall development, or housing development on non allocated land. As befits its nature and character Leeds has a considerable flow of unidentified previously developed land and properties year on year. There are a number of sources of windfall:
- The Core Strategy makes an allowance of 500 units per annum to come forward as smaller windfall that fall below the SHLAA threshold¹, ie 8,000 of the 74,000 gross units required will be delivered via windfall, leaving 66,000 to be allocated in the Local Plan.
 - There is also a steady stream of larger windfall which whilst not reducing the allocated land total will be taken account of through the SHLAA and the decision taking process and reflected in the five year land supply.
 - The Council also has a steady stream of long term empty properties returning to use each year. These are similarly reflected in the Authority Monitoring Report (AMR) and Five Year Supply calculation.
- 2.57 These sources of windfall will in total continue to support the level of housing completions and forecasts of future supply via the Five Year Supply process.
- 2.58 Planning permissions up to 5th April 2015 have been discounted from the overall targets for each area (see paragraph 2.29 above).

Sites not Proposed for Housing Allocation

- 2.59 Any sites considered for housing at earlier stages of the plan and not considered suitable for allocation are detailed in the Background Paper – Housing.

¹ This is sites lower than 0.4ha or fewer than 5 units in the City Centre.

Safeguarded Land

2.60 Core Strategy Spatial Policy 10 identifies the need to create areas of safeguarded land (called Protected Areas of Search (PAS) in the previous Unitary Development Plan) to ensure the long term endurance of the Green Belt and provide a reserve of potential sites for longer term development needs beyond the plan period (2028). The National Planning Policy Framework, paragraph 85, defines safeguarded land as land between the urban area and the Green Belt, identified to meet longer term development needs. This could include both housing and employment. This equates to sites with a total housing capacity of 6,600 to meet the Core Strategy requirement. Hence, in addition to the housing requirement, additional land is identified as safeguarded land. Section 3, policy HG3 designates sites to be protected as safeguarded land. The distribution of safeguarded land is not even across HMCAs because some areas cannot provide any as they have no Green Belt boundary – the City Centre and Inner HMCAs, or otherwise have tight boundaries offering little or no opportunity - East and North HMCAs. The table below illustrates the distribution of sites across Leeds.

Table 4: The Distribution of Safeguarded Land designations across Leeds

HMCA	Total capacity of Safeguarded Land sites	% of HMCA target as PAS	% of 6,600 total PAS target
Aireborough	360	16	5
City Centre	0	0	0
East Leeds	0	0	0
Inner Area	0	0	0
North Leeds	0	0	0
Outer North East	1,359	27	21
Outer North West	540	27	8
Outer South	220	8	3
Outer South East	1,616	35	24
Outer South West	1,753	24	27
Outer West	715	15	11
Total	6,563	-	-

POLICY HG3 – SAFEGUARDED LAND

THE SITE ALLOCATIONS PLAN DESIGNATES SITES TO BE SAFEGUARDED FROM DEVELOPMENT FOR THE PLAN PERIOD (TO 2028) TO PROVIDE A RESERVE OF POTENTIAL SITES FOR LONGER TERM DEVELOPMENT POST 2028 AND PROTECT THE GREEN BELT. THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA.

Specific Allocations – Sites for Older Persons Housing/Independent living

- 2.61 Core Strategy Policies H4 (Housing Mix) and H8 cover housing for Independent Living. In considering allocating sites for housing, the Site Allocations Plan also identifies those housing sites which are most suited for Independent Living including for older persons and people with impaired mobility, in accordance with the criteria outlined in Core Strategy Policy H8. These are that ‘Sheltered and other housing schemes aimed at elderly or disabled people should be located within easy walking distance of town or local centres or have good access to a range of local community facilities’. Sites with easy access to shops and facilities (400m walking distance to a local centre) have been highlighted on the Policies Map as being particularly suitable for such types of housing. It is recognised however that the needs of older persons and people with impaired mobility are complex and varied, and cannot all be met via the planning process. Consequently, this approach is intended to ensure that housing proposals in such locations take these issues into account based upon availability and the proximity of services.
- 2.62 The Background Paper – Housing, provides further details of the approach taken to identifying sites for older persons and disabled. It includes definitions of the range of types of such housing. Sites identified as being particularly suitable for this type of use are included within section 3, Policy HG4 for each area concerned. Whilst sites marked as being particularly suitable for Older Persons housing/Independent Living are highlighted, the Plan is not prescriptive in allocating sites solely for this use. It should be emphasised that given the range of housing needs evident across the District, sites not specifically identified for this use may also be considered. Within the context of Core Strategy Policy H4 – Housing Mix all residential applications will need to consider an appropriate Housing Mix, and submit a Housing Needs Assessment on larger sites. This is necessary to ensure that new housing delivered across Leeds is of a range of types and sizes to meet the mix of households expected over the Plan period and difference in demand in different parts of the City. An important aspect of this approach also, is to achieve new quality residential developments which can be successfully integrated within local communities.
- 2.63 Further local centres may be delivered as part of large housing allocations (for i.e. the new settlement in Outer North East HMCA) and provision of sites for Older Persons/Independent Living adjacent to new centres will also need to be considered.

**POLICY HG4:
THE SITE ALLOCATIONS PLAN IDENTIFIES SITES WHICH ARE PARTICULARLY SUITABLE FOR OLDER PERSONS HOUSING/ INDEPENDENT LIVING. THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA. OPPORTUNITIES FOR OLDER PERSONS HOUSING/INDEPENDENT LIVING SHOULD BE CONSIDERED WHERE NEW CENTRES ARE PROVIDED AS PART OF LARGER DEVELOPMENTS. OTHER PROPOSALS WILL STILL BE CONSIDERED ON THEIR MERITS AND IN THE CONTEXT OF A LOCAL HOUSING NEEDS ASSESSMENT.**

Sites Reserved for Future School Use

- 2.64 As detailed in paragraph 2.47 above, where land is needed for provision of a school or schools or extension to a school these sites are identified on the site specific plans in section 3. Where part of a housing allocation is needed to be retained for provision of a new school (or extension to an adjacent school) this is detailed under the site specific requirements in section 3. Section 3 also lists all sites (identified and allocated) where school provision is required. Some sites that are not allocated for

housing also need to be reserved for future school use. Policy HG5 applies to these sites.

- 2.65 The policies map shows proposed school allocations with yellow hatched lines. There are two sites which fall within existing Green Belt and within a proposed safeguarded land designation respectively which are proposed for school use only and do not form part of a housing allocation (HG5-7 Robin Hood West and HG5-8 Bradford Road, East Ardsley). The proposed boundaries of the Green Belt and Safeguarded Land respectively for these sites reflect the school requirements. If these schemes are progressed, more detailed feasibility work may be necessary. A third site HG5-1 at Victoria Avenue in Horsforth is proposed to allow for potential future extension of Newlaithes Primary School. This site, together with the existing school, is washed over by Green Belt and it would not be appropriate to draw a site boundary for the school allocation, which would create an island site within the Green Belt. The site is therefore shown using an asterisk.

**POLICY HG5:
THE SITE ALLOCATIONS PLAN ALLOCATES SITES FOR SCHOOL USE.
THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION
3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA.**

Specific Allocations – Sites for Gypsies and Travellers and Travelling Showpeople

- 2.66 Government guidance aims to ensure fair and equal treatment for Gypsies and Travellers in a way which facilitates their way of life, while respecting the interests of the settled community. Alongside the National Planning Policy Framework, Planning Policy for Travellers (PPTS) sets the requirements for local authorities to:
- make their own assessment of need
 - set their own pitch targets
 - identify and update a supply of specific deliverable sites to provide a five years supply
 - use criteria to allocate sites
 - use criteria to determine planning applications
- 2.67 The Adopted Leeds Core Strategy contains Policy H7: Accommodation for Gypsies, Travellers and Travelling Showpeople². Policy H7 identifies a need for 62 pitches for Gypsies and Travellers in total. These needs are a result of evidence in the Leeds Gypsy and Traveller Accommodation Assessment (GTAA), August 2014 which was supported by a survey of Gypsies and Travellers in Leeds. In line with the GTAA, and as set out in paragraph 5.2.33 of the Core Strategy, this need is split into provision on publically managed sites, privately managed sites and publically managed sites for negotiated stopping as follows:
- 25 pitches on public sites
 - 9 pitches on negotiated stopping sites
 - 28 pitches on private sites
- 2.68 Publicly managed sites are managed by the Council and help address the needs of Gypsies and Travellers who are on the Council's housing waiting list and have a cultural aversion to bricks and mortar housing. Publically managed sites for negotiated stopping are provided so as to ensure that Leeds has a managed approach to Gypsies and Travellers who have a Leeds connection but who only require pitch provision for short periods of time each year and are travelling the remainder of the year. The Council will work to identify a pool of sites which can be

² For the purposes of Site Allocations Plan there is a distinction drawn between a) Gypsies and Travellers, who are solely covered by Policies HG6 and HG7 and b) Travelling Showpeople, who are solely covered by Policy HG8.

made available at short notice e.g. currently vacant sites pending another future use, which are preferable to the roadside or more sensitive areas where temporary stopping has occurred in the past e.g. on parks and playing fields. This pool of sites will be an operational management issue for Environment & Housing. There is also an identified expressed preference amongst some Gypsies and Travellers to purchase and develop their own sites, termed private sites.

- 2.69 The Leeds GTAA identified that there were 48 existing Gypsy and Traveller pitches across 6 sites in Leeds. These sites are considered to form the existing supply in Leeds and are as follows: land at Cottingley Springs, Gelderd Road (41 public pitches); Nepshaw Lane South, Morley (1 Pitch); Roseneath Place, Wortley (1 Pitch); Ninevah Lane, Allerton Bywater (2 Pitches); Knotford Nook, Old Pool Road, Otley (1 Pitch); Springfield Villas, Gildersome (2 Pitches).
- 2.70 Through the course of the Site Allocations Plan further existing sites have come to light, which were not considered to form part of the existing supply in the Leeds GTAA at the time. One of these sites is publically managed at Kidacre Street, has temporary permission for 3 years and currently accommodates 8 pitches. The Kidacre Street site is identified as being on the High Speed 2 rail line, which according to the latest Government announcements is due for construction during the early 2030's. The site can therefore contribute to meeting accommodation needs for most, if not all, of the plan period. There is also potential to expand the Kidacre Street site by a minimum of 3 pitches. Given the highly sustainable nature of the Kidacre Street site, a replacement site has been reserved in the same area to replace the site, if it is lost to high speed rail development. This site, at Tulip Street, is therefore safeguarded to provide for Gypsy and Traveller accommodation use pending the loss of the Kidacre Street site.
- 2.71 In addition there are existing privately managed sites in Leeds which were not counted as part of the existing GTAA supply but can contribute towards future pitch need. These are at Nepshaw Lane South (1 pitch), Morley; Dunningley Lane, Middleton (2 Pitches); Thorpe Lane, Tingley (3 Pitches); White Rose Farm, Whitehall Rd, Gildersome (2 Pitches); Scarecrow Farm, Whitehall Road, Gildersome (1 Pitch); and Urn Farm, Middleton Road, Middleton (2 Pitches). The sites in Policy HG6 are considered suitable to safeguard as permanent sites following assessment against Core Strategy Policy H7 criteria. In terms of their current planning status they are either longstanding encampments or have been subject to a range of planning permissions (e.g. permanent, temporary and personal). They provide for the needs of 11 private pitches.

POLICY HG6: THE FOLLOWING GYPSY AND TRAVELLER SITES WILL BE SAFEGUARDED FOR GYPSY AND TRAVELLER USE. THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA, AND ARE AS FOLLOWS:

EXISTING PUBLICLY MANAGED SITES

- HG6-1 – COTTINGLEY SPRINGS, GELDERED ROAD, NR GILDERSOME (41 PITCHES)
- HG6-2 – KIDACRE STREET, CITY CENTRE (8 PITCHES)

NEW PUBLICLY MANAGED SITE PENDING DECISION ON HIGH SPEED 2 RAIL LINK AND CONSEQUENT LOSS OF SITE AT HG6-2 KIDACRE STREET

- HG6-3 – FORMER MOOREND TRAINING CENTRE, TULIP STREET, HUNSLET (8 PITCHES)

EXISTING PRIVATE SITES

- HG6-4 – NEPSHAW LANE SOUTH, MORLEY (2 PITCHES)
- HG6-5 – ROSENEATH PLACE, WORTLEY (1 PITCH)
- HG6-6 – NINEVAH LANE, ALLERTON BYWATER (1 PITCH)
- HG6-7 – KNOTFORD NOOK, OLD POOL ROAD, OTLEY (1 PITCH)
- HG6-8 – SPRINGFIELD VILLAS, GILDERSOME (2 PITCHES)
- HG6-9 – DUNNINGLEY LANE, MIDDLETON (2 PITCHES)
- HG6-10 – THORPE LANE, TINGLEY (3 PITCHES)
- HG6-11 – WHITE ROSE STABLES, OFF WHITEHALL RD, GILDERSOME (2 PITCHES)
- HG6-12 – SCARECROW FARM, OFF WHITEHALL ROAD, GILDERSOME (1 PITCH)
- HG6-13 – URN FARM, MIDDLETON ROAD, MIDDLETON (2 PITCHES)

ANY GYPSY AND TRAVELLER SITES GRANTED, PERMANENT PLANNING PERMISSION AND IMPLEMENTED SHALL ALSO BE SAFEGUARDED FOR GYPSY AND TRAVELLER USE.

2.72 There is a need to allocate further sites in order to help to provide for Gypsy and Traveller needs throughout the plan period; these are set out in Policy HG7. The process of identifying new sites is set out in the Housing Background Paper. Detailed planning applications for Gypsy and Traveller sites should have regard to the Core Strategy, PPTS, the NPPF and Designing Gypsy and Traveller Sites (Good Practice Guide) May 2008. No submitted private sites were considered suitable, available and achievable for the Site Allocations Plan. The process of assessing private site submissions is detailed in the Housing Background Paper. In the absence of allocated private sites, and in line with the provisions within PPTS, new private sites will be provided where they satisfy the criteria in Core Strategy Policy H7.

POLICY HG7: THE FOLLOWING SITES ARE ALLOCATED AS GYPSY AND TRAVELLER SITES. THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA.

PUBLICLY MANAGED SITES:

- **HG7-1 – WEST WOOD, DEWSBURY ROAD, TINGLEY (4 PITCHES)**
- **HG7-2 – LAND ON THE CORNER OF TONG ROAD AND LAKESIDE ROAD, WORTLEY (4 PITCHES)**
- **HG7-3 – BULLERTHORPE LANE, TEMPLE NEWSAM (4 PITCHES)**

2.73 Including the safeguarded site at Kidacre Street and its potential expansion, the Site Allocations Plan makes provision for 24 publicly managed pitches and 11 private pitches. The sites allocated above contribute to meeting the Core Strategy needs in Policy H7 as follows:

- Publically managed pitches: 24 pitches against a requirement for 25 pitches
- Negotiated stopping pitches: to be identified and managed by Environment and Neighbourhoods
- Private sites: 11 pitches against a requirement for 28 pitches

Specific Allocations – Sites for Travelling Showpeople

2.74 Core Strategy Policy H7 also identifies a need for 15 plots for Travelling Showpeople. These needs are a result of evidence provided by the Travelling Showmen's Guild to the Core Strategy process and relates to the fact that there are currently two extended families living in Leeds on unauthorised sites representing an unmet need for up to 6 plots. There are 2 existing sites for Travelling Showmen in Leeds at Whitehall Road and Town Street, Yeadon. These sites accommodate 9 plots currently. These sites are longstanding and whilst they do not benefit from full planning permission, they satisfy the criteria within Core Strategy Policy H7. The two sites have not been included within an assessment of current supply; therefore they contribute towards Core Strategy Policy H7 targets. In addition a new site has been identified in order to meet the unmet needs for Travelling Showpeople for the plan period at Phoenix Avenue, Micklefield.

POLICY HG8: THE FOLLOWING SITES ARE ALLOCATED AS PERMANENT SITES FOR TRAVELLING SHOWPEOPLE. THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA AS FOLLOWS:

- **HG8-1 – WHITEHALL ROAD (8 PLOTS)**
- **HG8-2 – TOWN STREET, YEADON (1 PLOT)**
- **HG8-3 – LAND OFF PHOENIX AVENUE, MICKLEFIELD (6 PLOTS)**

NEW TRAVELLING SHOWPERSONS SITES GRANTED PERMANENT PLANNING PERMISSION AND IMPLEMENTED SHALL ALSO BE SAFEGUARDED FOR TRAVELLING SHOWPEOPLE.

EMPLOYMENT OVERVIEW

- 2.75 The long term ambition of the Core Strategy is to maintain and strengthen Leeds' position as the economic hub at the heart of the City Region and to provide new jobs and appropriate locations which meet the needs of future employers. The focus of this approach is to continue the growth of a strong, diverse and successful urban and rural economy with skilled people and competitive businesses which are sustainable, innovative, creative and entrepreneurial and which support the delivery of the Council's Growth Strategy. The Employment Land Review (ELR), the Council's economic strategies and the City Region Investment Strategy and subsequent updates are key considerations when assessing proposals for the development of employment sites. Through the growth of local businesses it is envisaged that all communities will be able to access jobs and training opportunities.
- 2.76 The Core Strategy policies which have a bearing on site allocations for employment are Spatial Policies 1, 2, 3, 4, 8, 9 and 10 and policies EC1, EC2 and EC3. Of particular relevance to site allocations, Policy SP9 sets the requirement for how much office floorspace and how much general employment land is needed for Leeds as a whole. The quantities required are set out below under the sections for Offices and General Employment respectfully.
- 2.77 Policy EC1 commits Leeds City Council to identifying the quantity of general employment land sought in Policy SP9. It outlines how the land should be identified, i) by carrying forward allocations, ii) finding new allocations in accessible locations related to the Settlement Hierarchy, including good access to motorway, rail and waterway, and within regeneration areas, in existing industrial areas and in association with housing urban extensions, iii) phasing consistent with strategy for housing and regeneration, and iv) identifying storage and distribution sites along rail corridors (particularly in Aire Valley) and along the Aire and Calder Navigation.
- 2.78 Policy EC2 commits the City Council to identify quantities of office space with the preferred location being within and/or edge of the City Centre and designated town and local centres. Exceptions are set out for UDP allocations being carried forward in certain circumstances and for small scale (up to 500sqm) provision to be welcomed in regeneration areas and in certain settlements and rural areas.
- 2.79 When the Site Allocations Plan and Aire Valley Leeds Area Action Plan are both adopted, elements of Policies E3 and E4 of the Unitary Development Plan will be deleted (see Appendix 2).
- 2.80 Whilst the Core Strategy seeks to encourage the growth of a wide range of employment sectors, the focus of employment land within this section of the document relates to the employment floorspace and land provision needs for the following employment use classes:
- B1 Business (B1a - offices, B1b - research & development, B1c - light industry),
 - B2 General Industrial and
 - B8 Storage or Distribution (wholesale warehouses, distribution centres)
- 2.81 Core Strategy policy distinguishes between office provision (class B1a) and general employment (all other B class uses). They have different locational policy controls with offices preferred in centres and general employment more widely distributed in locations related to the settlement hierarchy and with good access to transport infrastructure and labour markets. The Site Allocations Plan and Aire Valley Leeds

Area Action Plan (AVAAP) identify and allocate land for sufficient offices and general employment to meet the requirements set out in the Core Strategy.

2.82 The Core Strategy also designates a number of “Strategic Locations for Job Growth” in Policy SP1. These are locations where increases of 1000+ jobs were expected because of existing arrangements or plans. These locations are shown on the Core Strategy Key Diagram, and include the City Centre and Aire Valley.

2.83 Whilst the purpose of the Site Allocations Plan and AVAAP is to find employment sites, there are also numerous existing employment sites both in use and on the market which are already in use and therefore not identified as part of the potential supply. Sites which remain viable for employment purposes may be safeguarded by Policy EC3 in the Core Strategy.

2.84 The table below sets out the overall employment provision (office and general employment) across Leeds against the Core Strategy target.

	Offices (sq m)	Industry (ha)
Core Strategy Requirements	1,000,000	493
Contribution from Aire Valley	221865	232.32
Identified	681212	137.3
Proposed Allocations	178726	124.54
Surplus/deficit	81803	1.16

Office (B1a) Requirements

2.85 As explained in Core Strategy paragraph 4.7.21, Policy SP9 expects Site Allocations Plans (SAP and AVLAAP) to provide sites to accommodate 1,000,000sqm of office space during the plan period 2012 – 2028. A substantial proportion of this will be made up of extant permissions known as “identified” sites (recorded as 840,000sqm in the Core Strategy). It is expected that new sites (ie those to be allocated) should be found in or on the edge of the City Centre and Town Centres.

Identified Office Sites

POLICY E01 – IDENTIFIED SITES FOR OFFICE USE

THE SITE ALLOCATIONS PLAN IDENTIFIES SITES WHICH HAVE EXISTING OR RECENTLY EXPIRED PLANNING PERMISSION, OR WERE PREVIOUSLY ALLOCATED FOR USES INCLUDING OFFICE ON THE UNITARY DEVELOPMENT PLAN, AS IDENTIFIED OFFICE SITES. IDENTIFIED OFFICE SITES CONTRIBUTE TO THE TARGET FOR OFFICE USE SET OUT IN CORE STRATEGY POLICY SP9. THESE ARE SHOWN ON THE POLICIES MAP (FOR MIXED USE OR OFFICE USE) AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA.

New Office Allocations

- 2.86 Further sites suitable for mixed use including office have been allocated in or on the edge of the City Centre and Town Centres.

POLICY EO2 – OFFICE ALLOCATIONS, OR MIXED USE ALLOCATIONS WHICH INCLUDE OFFICE USE.
THE SITE ALLOCATIONS PLAN ALLOCATES SITES FOR OFFICE OR MIXED USE INCLUDING OFFICE IN ACCORDANCE WITH CORE STRATEGY SPATIAL POLICY 9 (SP9). THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA.

General Employment Land (B2 - B8 uses)

- 2.87 Core Strategy Policy SP9 sets a minimum requirement of 493 hectares of general employment land for the period 2012 - 2028. The Site Allocations Plans (SAP and AVLAAP) will need to ensure that this amount of general employment land is found through a combination of extant planning permissions, allocations carried forward from the Unitary Development Plan (UDP) and new allocations.

Identified General Employment Sites

- 2.88 Employment sites are “identified” if they are unused allocations carried forward from the UDP or have extant planning permission.

POLICY EG1- IDENTIFIED SITES FOR GENERAL EMPLOYMENT USE
THE SITE ALLOCATIONS PLAN IDENTIFIES SITES WHICH HAVE EXISTING OR RECENTLY EXPIRED PLANNING PERMISSION, OR WERE PREVIOUSLY ALLOCATED FOR USES INCLUDING GENERAL EMPLOYMENT ON THE UNITARY DEVELOPMENT PLAN AS IDENTIFIED GENERAL EMPLOYMENT SITES. IDENTIFIED GENERAL EMPLOYMENT SITES CONTRIBUTE TO THE TARGET FOR GENERAL EMPLOYMENT USE SET OUT IN CORE STRATEGY POLICY SP9. THESE ARE SHOWN ON THE POLICIES MAP (FOR MIXED USE OR GENERAL EMPLOYMENT USE) AND ARE DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA.

New Allocations for General Employment Use

- 2.89 Similar to the assessment of new housing allocations (see Housing Section above for more details), the proposed new employment allocations have undergone assessment to consider site attributes – whether sites can be developed physically, considering comments from infrastructure providers, as well as local preference (from the representations received at the Issues and Options public consultation) and ward member views, as well as findings of the sustainability assessment of sites. It is a combination of all these factors that have led to the allocations proposed.

Green Belt Review

- 2.90 The Core Strategy sets the context for a Green Belt review in Spatial Policy SP10. An assessment of sites against the purposes of Green Belts as set out in the National Planning Policy Framework (March 2012) has been carried out where relevant. See also paragraph 2.33.

**POLICY EG2 – GENERAL EMPLOYMENT ALLOCATIONS, OR MIXED USE ALLOCATIONS WHICH INCLUDE GENERAL EMPLOYMENT USE.
THE SITE ALLOCATIONS PLAN ALLOCATES SITES FOR GENERAL EMPLOYMENT OR MIXED USE INCLUDING GENERAL EMPLOYMENT IN ACCORDANCE WITH CORE STRATEGY SPATIAL POLICY 9 (SP9). THESE ARE SHOWN ON THE POLICIES MAP AND DETAILED WITHIN SECTION 3 FOR EACH HOUSING MARKET CHARACTERISTIC AREA.**

- 2.91 **Leeds Bradford International Airport (LBIA) – Employment Hub**
- It should be noted that provision already exists for development of a variety of airport related facilities within the Airport Operational Land Boundary (AOLB), which is designated under Saved Policy T30A of the UDP. Policy T30A lists the uses which may be developed in principle within the AOLB, subject also to Core Strategy Spatial Policy 12. In reflecting the opportunity to contribute to local general employment land requirements and to recognise the strategic economic role of Leeds Bradford International Airport (LBIA) for Leeds and the City Region, 36.23ha of land at LBIA is allocated as an Employment Hub, subject to Spatial Policy 12 of the Core Strategy and the following Policy requirements. Detailed guidance on how airport growth is managed in the context of Policies T30A, SP12 and EG3, including the Employment Hub, will be set out in a LBIA Supplementary Planning Document which will cover the area of the Airport Operational Land Boundary, the Employment Hub, the UDP employment allocations, existing industrial properties and other associated land. This will be draw up with involvement of landowners and other key stakeholders.

POLICY EG3 – LEEDS BRADFORD INTERNATIONAL AIRPORT (LBIA) – EMPLOYMENT HUB

36.23HA OF LAND TO THE NORTH OF LBIA WILL BE ALLOCATED AS AN ‘EMPLOYMENT HUB’ FOR GENERAL EMPLOYMENT LAND INCLUDING A BUSINESS PARK AND LOGISTICS AND FREIGHT.

DETAILED REQUIREMENTS WILL BE SET OUT IN A LBIA SUPPLEMENTARY PLANNING DOCUMENT TO COVER THE AIRPORT OPERATIONAL LAND BOUNDARY, THE EMPLOYMENT HUB, EXISTING EMPLOYMENT ALLOCATIONS, INDUSTRIAL PROPERTIES AND OTHER ASSOCIATED LAND, SUBJECT TO THE FOLLOWING CRITERIA:

- i) THE PREPARATION OF AN OVERALL LAYOUT FOR THE SPD AREA, LAND USE AND PHASING PLAN, LINKED TO THE PROVISION OF NECESSARY INFRASTRUCTURE INCLUDING LAND TO ACCOMMODATE THE PROPOSED A65-A658 LINK ROAD WITHIN THE EMPLOYMENT HUB AREA,**
- ii) THE PROVISION OF A SURFACE ACCESS AND CAR PARKING STRATEGY – INCORPORATING MAJOR HIGHWAY AND PUBLIC TRANSPORT IMPROVEMENTS, WITH IDENTIFIED FUNDING AND TRIGGER POINTS,**
- iii) THE PROVISION OF AN OVERALL DESIGN AND LANDSCAPE FRAMEWORK,**
- iv) THE USE OF PLANNING OBLIGATIONS TO SECURE THE REQUIRED INFRASTRUCTURE AND ALSO LOCAL EMPLOYMENT AGREEMENTS (RELATING TO DEVELOPMENT PROPOSALS IN TERMS OF CONSTRUCTION AND END USER JOBS)**

Infrastructure Requirements and Other Considerations

- 2.92 The provision of infrastructure to support office and general employment allocations will be different to that needed to support housing allocations. The focus for employment sites will whether highway access is sufficient and whether any landscaping may be necessary to provide visual screening or physical separation from more sensitive uses. As the Housing section explains at paragraph 2.53, the allocation of a site establishes that it is suitable for that use. However, each planning application will be considered on its individual merits and will need to take into account specific technical and infrastructure requirements. Particular requirements are listed against each site in section 3. Specific site requirements for mixed use sites which include an employment element are found within the housing sites section. Some planning requirements are generic and apply equally to all sites and so are not detailed for each site specifically. The generic considerations are listed in paragraphs 2.43 to 2.54.

GREEN SPACE OVERVIEW

- 2.93 Green space or sites used for open space, sport and recreation provide a valuable community asset and are integral to the local character, quality (and liveability) of places and the urban environment, helping to ensure people can lead healthy lives. Green Space is defined as “all open space of public value, including not just land, but also areas of water such as rivers, canals, lakes and reservoirs which offer important opportunities for sport and recreation and can also act as a visual amenity.” (page 19 of the Open Space, Sport and Recreation Assessment, July 2011).
- 2.94 The Core Strategy policies set the strategic framework for the protection of existing and the provision of future green space. Core Strategy Policy G6 sets the principle of protecting green space from development though it acknowledges there may be cases where the loss of green space to development would allow wider planning benefits to be realised. Core Strategy Policy G3 sets out the expected standards of provision (quantity, quality and accessibility) by typology and Policies G4 and G5 set out the standards for new provision through development.
- 2.95 The Site Allocations Plan will apply Core Strategy Policy G6 by protecting a number of identified sites that are currently in a green space use, further details of which can be found under each Housing Market Characteristic Area Chapter. It will also provide the structure and evidence for the future strategy of green space improvement in compliance with Core Strategy Policies G4 and G5.

Identification of Existing Green Spaces

- 2.96 The Open Space, Sport and Recreation Assessment (July 2011) (OSSRA) was undertaken in the City which identified areas of land currently in an open recreational use. This information along with the existing green spaces protected through the Unitary Development Plan was initially used to identify the sites to be protected through the Site Allocations Plan, though some revisions have been made to more accurately reflect the current use of sites. Not all previous UDP green space sites are proposed for protection mainly because they are no longer in a green space use. Deleted UDP sites are listed in the Green Space Background Paper.
- 2.97 Each site has been categorised according to typology. These are set out in the OSSRA, and Core Strategy Policy G3 identifies the standards of provision (quantity, quality and accessibility) for parks and gardens, outdoor sports provision, amenity greenspace, children and young people’s equipped play facilities, allotments, and natural greenspace (plus in the City Centre all types of open space provision including civic space). Whilst there are no standards for cemeteries, golf courses and green corridors, existing sites are proposed for protection and are therefore shown on the plans. Only public golf courses are shown as those that are private have restricted access and are mainly located within green belt.

Protection of Existing Green Spaces

- 2.98 Existing sites will be protected as open green space and there will be a presumption that they will be retained in this use. These sites are shown on the policies map.

POLICY GS1 – DESIGNATION/PROTECTION OF GREEN SPACE

THE SITE ALLOCATIONS PLAN DESIGNATES SITES IN A GREEN SPACE USE IN ACCORDANCE WITH POLICY G6 OF THE CORE STRATEGY. THESE ARE SHOWN ON THE POLICIES MAP

Future Green Space Provision

- 2.99 Policy G3 of the Core Strategy sets out the quality, quantity and accessibility standards for green space provision and therefore provides a framework for future provision. Assessments of surpluses and deficiencies of provision have and will be undertaken by Ward which give clear evidence of what typologies should be provided in the future to help meet Policy G3. The delivery of new housing offers an opportunity to provide new areas of green space under Policies G4 and G5 to primarily help meet the demand of the additional population but which may address the shortfall of existing provision in certain typologies. In some situations it may be possible to use CIL or S106 contributions and payments in lieu of on-site provision to deliver new areas of green space, though any such S106 contributions would need to name the specific green space to be delivered. There is also scope to make improvements to existing green space sites to change the typology of sites where that typology is in surplus to one that is in deficiency. This will not address an overall lack of quantity but would help to meet the typology standards in Policy G3.
- 2.100 There is also a need to address deficiencies in quality and accessibility. Improved accessibility will be achieved by laying out new areas close to or within areas of substandard access whilst improved quality could be achieved by upgrading existing green spaces e.g. through CIL funds.

Appendices

APPENDIX 1 GLOSSARY

APPENDIX 2 SCHEDULE OF THE UDP SAVED POLICIES

GLOSSARY

Term	Explanation
Affordable Housing	Housing provided to specific eligible households whose needs are not met by the market. It is generally provided by either the Council, or by a Registered Providers.
Ancient Woodland	Woodland dating back to 1600 or before, which acts as is a very important habitat, including providing for more rare and threatened species than any other UK habitat.
Area Action Plan (AAP)	Development plans within the Local Development Framework which focus on a specific area subject to significant change, such as a major regeneration project. They set out policies and proposals for the development of land to help decide planning applications and guide the future growth of the area.
Authority Monitoring Report (AMR)	Annual report submitted to the government by local planning authorities assessing progress with and the effectiveness of a Local Development Framework.
Available	A site is considered available for development, when, on the best information available, there is confidence that there are no insurmountable legal and ownership problems, such as multiple ownerships, ransom strips, tenancies, or operational requirements of landowners.
Brownfield / Previously Developed Land	Any land or premises that has previously been used or developed in association with a permanent structure (although it should not be assumed that the whole of the cartilage should be developed). It does not include land in built-up areas such as private residential gardens, parks, recreation grounds and allotments, and land that was previously-developed but where the remains of the permanent structure or fixed surface structure have blended into the landscape in the process of time.
Building Regulations	Policies and regulations to ensure the health, safety, welfare and convenience of people in and around buildings, and the water and energy efficiency of buildings.
Centres Hierarchy	The different levels of centres across Leeds (City Centre, town centres, and local centres) which accommodate different types and scale of development.
Community Infrastructure Levy (CIL)	A financial charge which local authorities can charge on most types of new development in their area, depending on viability. The money will be spent on infrastructure to support the development of the area.
Core Strategy	The principal document within the Local Development Framework. It sets out the spatial vision for the future of Leeds to 2028, and provides broad policies to shape development.
Density	A measurement of the intensity of residential land use, usually measured by the number of dwellings per hectare (dph). Net housing density is calculated by dividing the developable area (i.e. excluding land for roads, green space etc.) within the red line boundary of the planning approval by the total number of units granted permission.
Development Plan Documents (DPDs)	The statutory documents which contribute towards making up the Local Development Framework. All DPDs must be subject to rigorous procedures of community involvement, consultation and independent examination, and once adopted, decisions on planning applications must be made in accordance with them.
East Leeds Extension	A housing site allocated in the UDP around a large extent of the eastern edge of the Leeds urban area. It has the potential to deliver around 5,000 dwellings and associated infrastructure, and will be developed in phases following the planning application process.
Edge of centre	For retail purposes, a location that is well connected to and within easy walking distances (i.e. up to 300 metres) of the Primary Shopping Area. For all other main town centre uses, this is within 300 metres of the town centre boundary taking into account local circumstances (or for offices 500 metres from a centre's public transport interchange).

Employment Land	Employment land relates to all B Class employment sectors including office floorspace (B1a Use Class) and general employment land. General employment land includes research and development (B1b class), light industry (B1c), general industry (B2) and storage or distribution (B8) but excludes office floorspace (B1a).
Employment Land Review (ELR)	Part of the evidence for the LDF which assesses likely demand for office, industrial and warehousing space in Leeds and compares this with potential supply, taking account issues of quality, location and choice.
Enterprise Zone (EZ) or Leeds City Region Enterprise Zone	Designated areas offering incentives to new development and investment for the purposes of stimulating economic growth. Incentives can range from simplified procedures for planning applications, business rate discounts to tax relief on new capital investment. A significant part of Aire Valley Leeds alongside the East Leeds Link Road has been approved by Government as the Leeds City Region Enterprise Zone.
Flood risk zone	Areas with a high, medium or low risk of flooding. Development should generally be located outside of flood risk areas. Flood risk is assessed in Leeds by the Strategic Flood Risk Assessment (SFRA), which sets out the different levels of flood risk across the District.
Functional flood plain	Land where water flows or has to be stored in times of flood, that is subject to flooding with a 1 in 20 year probability (or more frequently), and that may be reserved by Leeds City Council for this purpose.
Green Belt	A designation for areas of open land around certain cities and large built-up areas where strict planning controls apply to keep this land open or largely undeveloped. The purposes of the green belt are to check the unrestricted growth of large built up areas, prevent neighbouring towns from merging, and preserve the special character of historic towns. It also aims to safeguard the countryside from encroachment, and assist urban regeneration by encouraging the recycling of derelict and other urban land. The designation is not intended to be a statement of the quality or attractiveness of the open land.
Green corridor	Green corridors are green spaces, which can link housing areas to the national cycle network, town and city centres, places of employment, and community facilities. They help to promote environmentally sustainable forms of transport such as walking and cycling within urban areas and can also act as vital linkages for wildlife dispersal. They often act as major breaks around and between parts of settlements.
Green Infrastructure (GI)	An integrated and connected network of green spaces, which have more than one use and function. GI is both urban and rural and includes protected sites, woodlands, nature reserves, river corridors, public parks and amenity areas, and sport facilities, together with green corridors.
Green space	A collective term to describe areas of open space and vegetation, whether public or private, used for formal or informal recreation. Examples include recreation grounds, parks, linear spaces alongside canal towpaths, grass playing pitches, bowling greens, tennis courts, pedestrian areas in the city centre, small play spaces within housing areas, or woodland.
Greenfield land	Land that has not previously been used for urban development. It is normally used for agriculture, forestry, or parks but can also include private residential gardens.
Hectare (Ha)	One hectare (Ha) is equivalent to 10,000 square metres (100 x 100). This is approximately the same size as a full size football pitch.
High Speed Rail or HS2	The Government's proposals for a new high speed rail link between Leeds and London via Birmingham. Current plans envisage construction of the Birmingham to London link first followed by links to Leeds and Manchester by 2033. Forecast Leeds to London journey time would be 80 minutes.
Impact assessment	A planning process which assesses the significance of an impact against existing and new circumstances. An impact could refer to social, environmental and economic matters, for example retail, transport, biodiversity, equality and health issues.

Infrastructure	Basic urban services necessary for development to take place, for example, roads, electricity, telephone lines, sewerage, and water. It is also used to refer to transport provision, and social infrastructure such as education and health facilities, and green infrastructure.
Leeds City Region (LCR)	The Leeds City Region Partnership brings together the eleven local authorities of Barnsley, Bradford, Calderdale, Craven, Harrogate, Kirklees, Leeds, Selby, Wakefield and York, along with North Yorkshire County Council to work toward the common aim of a prosperous and sustainable City Region by working together in areas such as transport, skills, housing, spatial planning and innovation.
Leeds Flood Alleviation Scheme (FAS)	The Leeds Flood Alleviation Scheme is a major project for to provide flood alleviation for 19km of the River Aire from Kirkstall, through the City Centre to Woodlesford. It is intended to provide a 1 in 200 year standard of protection against flooding along the river in the long term.
Local centre	Local centres cater for daily shopping needs, and provide shopping provision to complement weekly shopping known as 'top up' shopping. The range of uses and the scale of units is less than that offered by town centres and there may be no Council, health or community facility, although many provide financial services and offices. Due to the significant differences in scale and function of local centres across Leeds the Core Strategy establishes a two-tier approach to split them into higher and lower order local centres.
Local convenience centre	These are local centres which are within the city centre boundary and where slightly different policies apply to the rest of the district's local centres.
Local Development Framework (LDF)	The collection of development documents, which set out the local planning authority's policies. They take into account the impact of development on the economy, the environment and the social make-up of the area.
Main town centre uses	Retail development (including warehouse clubs and factory outlet centres); entertainment facilities; intensive sport, leisure, and recreational use (including cinemas, restaurants, drive through restaurants, bars, pubs, nightclubs, casinos, health and fitness centres, indoor bowling centres and bingo halls); offices; and art, culture and tourism development (including theatres, museums, galleries, concert halls, hotel and conference facilities).
Main urban area	With the City Centre at its heart, it includes those communities and neighbourhoods which form the main built up areas of the City of Leeds (and not the separate settlements surrounding it).
Major development	Defined by Circular 15/92 as "the erection of 10 or more dwellings, or, if this is not known, where the site is 0.5 hectares or more; In other cases; where the floorspace to be created is 1,000 square metres or more, or the site area is 1 hectare or more."
Major settlement	Those free standing towns which are separated from the main urban area. These settlements are identified as having a town centre.
Mineral Safeguarding Area (MSA)	An area identified to protect potentially economic resources from being sterilised by other development.
Neighbourhood Plan	A plan prepared by a Parish or Town Council or a Neighbourhood Forum for a particular neighbourhood area (made under the Planning and Compulsory Purchase Act 2004 and Localism Act 2011).
New Generation Transport (NGT)	The name of the proposed trolleybus scheme for Leeds. This would comprise two routes linking Stourton and Holt Park to the City Centre, with park and ride sites at Stourton and Bodington. The vehicles would run on street with electric power supplied by overhead wires.
Open Space	Green space with the addition of civic space, usually comprising hard landscaped open areas for public gathering and churchyards.

Pitch (Gypsy and Traveller)	There is no set definition for the size of a Gypsy and Traveller residential pitch, because in the same way as the settled community, gypsies and travellers require various accommodation sizes, depending on the number of family members. However, on average, a family pitch must be capable of accommodating an amenity building, a large trailer and touring caravan, (or two trailers), drying space for clothes, a lockable shed, parking space for two vehicles, and a small garden area. Smaller pitches must be able to accommodate at least an amenity building, a large trailer, drying space for clothes and parking for at least one vehicle.
Policies Map	The illustrations on a base map showing the most up to date policies, allocations, and designations of the development plan.
Primary Shopping Area (PSA)	A defined area where retail development is concentrated (generally comprising the primary frontages, and those secondary frontages which are adjoining and closely related to the primary ones).
Protected Area of Search (PAS)	The designation of green belt boundaries was accompanied by the designation of Protected Areas of Search to provide land for longer-term development needs. No development is permitted on PAS that would prejudice the possibility of longer-term development. The suitability and sustainability of PAS for development is to be comprehensively reviewed as part of the Local Development Framework (LDF) process.
Public Right of Way (PROW)	A route over which the public have a right to pass, whether or not the land that it crosses is privately-owned. The rights have been legally recorded on the Definitive Map and Statement. There are three categories; footpath, Bridleway and Carriageway, and there are also permissive footpaths and bridleways.
Regeneration	A focus of intervention centred on an improvement to the conditions of disadvantaged people or places. It includes interventions to reverse economic failure or to tackle deprivation in target areas. It can be achieved through a range of methods including improvements to the physical environment, education, health, housing, employment opportunities, and community safety. It also includes attracting and growing businesses, skills and workforce development.
Regeneration Priority Programme Areas	The council's key areas for programmes of targeted regeneration, through cross-sector working. These areas are identified in the Core Strategy.
Section 106 Agreement / planning obligations	Legal agreements negotiated by the landowner or developer with the Council in response to a planning application. They are used to make development proposals acceptable in planning terms, and in order to mitigate against the impact new development will have upon the City's existing infrastructure, such as transport provision, local community facilities, and green space.
Settlement Hierarchy	The framework which will guide future development opportunities. The hierarchy prioritises the location of future development and sets out those areas towards which development will be directed, based on the sizes and characteristics of the different settlements (including the City Centre and Main Urban Area) across the Leeds District.
Sequential approach	A planning principle that seeks to identify, allocate, or develop certain types or locations of land before others. For example, brownfield housing sites before greenfield sites, or town centre uses sites before out-of-centre sites.
Shopping frontages	Stretches of fronts of shops designated within the city centre and town and local centres where the intention is to maintain minimum concentrations of retail uses at ground floor level and control the mix of supporting uses. Frontages can be classed as primary or secondary.
Site Allocations Plan	Provides site allocations and details that will help to deliver the Core Strategy's long term spatial vision, objectives and policies. It is a key LDF document in identifying specific allocations for development.
Smaller settlement	Smaller settlements are those communities which have a population of at least 1500, a primary school, and a shop or pub. Some but not all smaller settlements have a local centre.

Soundness	A Development Plan Document has to meet formal tests of soundness in order to be approved through the examination process. To be sound it has to show that the plan has developed in a fair and rational way in line with guidance and based on evidence.
Strategic Flood Risk Assessment (SFRA)	Identifies the areas of different flood risk across the Leeds district. It should be used to help identify locations for future growth and inform land use policies.
Strategic Green Infrastructure	Green Infrastructure which has strategic importance across the district, including the strategic connections between green areas for the benefit of people and wildlife.
Strategic Housing Land Availability Assessment (SHLAA)	A technical study which seeks to identify potential housing sites that could be developed over the life of the Core Strategy. It will be used in order to demonstrate the available level of supply, and to influence the decisions taken in the Core Strategy regarding the location and phasing of sites.
Suitable	In deciding whether a site is suitable the following factors needs to be taken into consideration – any policy restrictions, physical problems or limitations, potential impacts and environmental conditions.
Supplementary Planning Document (SPD)	SPDs deal with specific issues (thematic or site specific) and elaborate upon the policy and proposals in Development Plan Documents (DPDs).
Sustainability Appraisal (SA)	A process and a document that takes into account the social, environmental and economic effects of a plan to allow decisions to be made that accord with sustainable development. It also makes sure that plans produced will last.
Sustainable development	Seeking to ensure that all development has a minimal detrimental impact on the environment whilst maximising environmental, economic and social gains. A widely-used and accepted international definition of sustainable development is “Development that meets the needs of the present without compromising the ability of future generations to meet their own needs”. There are five shared principles of sustainable development in the UK. The aim is to live within environmental limits and achieve a just society, by means of a sustainable economy, good governance, and sound science.
Town centre	Provide for weekly and day-to-day shopping and service needs close to where people live and work. They have a wide range of uses including a supermarket and a range of shops including independent traders, financial services, a council presence either in the form of a library or council offices, healthcare facilities, and community facilities.
Travel plans	A package of practical measures aimed at addressing the transport needs of a particular development (or organisation) where it is likely to generate a significant level of trips.
Unitary Development Plan (UDP)	The current statutory development plan for the whole of the Leeds District (Review 2006). It provides a framework for all new developments and is used as a basis for making decisions regarding land use and planning applications. It will be replaced by the emerging LDF.
Use class order	Planning legislation which groups together similar types of land and buildings into various categories. The current categorisation is from the Use Classes Order 1987 (Use Classes Order 1987 as amended at 2005, 2006, 2010 and 2015).
Viable	Whether there are reasonable prospects that development will occur on a site. This will be influenced by the market, costs, and delivery factors.
Vision for Leeds – the Community Strategy	The long term community plan for Leeds, which feeds into the Core Strategy. The Vision is to be the best City in the UK by 2030. Leeds will be fair, open and welcoming, its economy will be prosperous and sustainable, and all Leeds’ communities will be successful.
West Leeds Gateway (WLG)	The WLG area includes the communities of Armley, Lower Wortley, New Wortley, Upper Wortley, and The Heights. A Supplementary Planning Document has been adopted for the area.

West Yorkshire Local Transport Plan 3 (WYLTP3)	The third statutory transport plan for West Yorkshire produced by a partnership of West Yorkshire Integrated Transport Authority, Leeds and the other four West Yorkshire Districts. It sets out the needs, objectives, ambitions and strategy for transport over the 15 year period 2011-26.
Windfall	A term to describe development on a site not specifically allocated for development in a development plan, but which unexpectedly becomes available for development during the lifetime of a plan.

SCHEDULE OF THE UDP SAVED POLICIES

REVIEW OF CONSOLIDATED SCHEDULE OF 'SAVED' POLICIES AT SEPTEMBER 2015 FOLLOWING SECRETARY OF STATE'S DIRECTIONS OF SEPTEMBER 2007 and JUNE 2009, AND ADOPTED OF CORE STRATEGY IN NOVEMBER 2014.

KEY: **Blue** – Saved policies November 2014 **Green** – SAP proposed changes

Chapter No and Name: 03 – UDP STRATEGY: Volume 1		
Chapter No and Name: 04 – GENERAL POLICIES: Volume 1		
GP1	LAND USE AND THE PROPOSALS MAP	Saved
GP5	REQUIREMENT OF DEVELOPMENT PROPOSALS	Saved
GP6	UNIMPLEMENTED LOCAL PLAN PROPOSALS	Deleted
Chapter No and Name: 05 – ENVIRONMENT: Volume 1		
N1	PROTECTION OF URBAN GREENSPACE	Superseded by SAP policy GS1 (but saved until SAP adoption)
N1A	PROTECTION OF ALLOTMENTS	Superseded by SAP policy GS1 (but saved until SAP adoption)
N3	GREENSPACE IN PRIORITY RESIDENTIAL AREAS	Deleted
N5	IMPROVING ACQUISITION OF GREENSPACE	Deleted
N6	PROTECTION OF PLAYING PITCHES	Superseded by Core Strategy policy G6
N7A	NEW PLAYING PITCH PROVISION	Deleted
N7B	PLAY PITCH DEFICIENCY	Deleted
N8	URBAN GREEN CORRIDORS	Saved
N9	URBAN GREEN CORRIDORS AND DEVELOPMENT	Saved
N11	OPEN LAND IN BUILT UP AREAS	Saved
N14	LISTED BUILDING AND PRESERVATION	Saved
N15	LISTED BUILDINGS AND CHANGE OF USE	Saved
N16	LISTED BUILDINGS AND EXTENSIONS	Saved
N17	LISTED BUILDINGS CHARACTER AND APPEARANCE	Saved
N18A	CONSERVATION AREAS AND DEMOLITION	Saved
N18B	CONSERVATION AREAS AND DEMOLITION	Saved
N19	CONSERVATION AREAS NEW BUILDINGS	Saved
N20	CONSERVATION AREAS AND RETENTION OF FEATURES	Saved
N23	DEVELOPMENT AND INCIDENTAL OPEN SPACE	Saved
N24	DEVELOPMENT PROPOSALS NEXT TO GREEN BELT / CORRIDORS	Saved
N25	DEVELOPMENT AND SITE BOUNDARIES	Saved
N27	VACANT SITES AND LANDSCAPING SCHEMES	Saved
N28	HISTORIC PARKS AND GARDENS	Saved
N29	SITES OF ARCHAEOLOGICAL IMPORTANCE	Saved
N32	GREEN BELT AND THE PROPOSALS MAP	Saved

N33	DEVELOPMENT IN THE GREEN BELT	Saved
N34	SITES FOR LONG TERM DEVELOPMENT	Saved
N35	DEVELOPMENT AND AGRICULTURAL LAND	Saved
N36	CHANGE OF USE OF RURAL BUILDINGS	Saved
N37	SPECIAL LANDSCAPE AREAS	Saved
N37A	DEVELOPMENT IN THE COUNTRYSIDE	Saved
N39B	WATERCOURSES AND NEW DEVELOPMENT	Saved
N43	INFORMAL OUTDOOR RECREATION	Saved
Chapter No and Name: 06 – TRANSPORT: Volume 1		
T7A	CYCLE PARKING GUIDELINES	Superseded by Core Strategy Policy T2 (but saved until CS Adoption and Adoption of parking SPD).
T7B	MOTOR CYCLE PARKING	Superseded by Core Strategy Policy T2 (but saved until CS Adoption and Adoption of parking SPD).
T10A	SAFEGUARD FORMER RAIL LINES	
T13	SUPERTRAM AND PROTECTED ROUTES	Superseded by Core Strategy Policy SP 11 (but saved until Core Strategy Adoption).
T16	PARK and RIDE FACILITIES	Saved
T17	PARK and RIDE SITES	Saved (T17.1 replaced by AVLAAP)
T20	MAJOR HIGHWAY SCHEMES	Saved
T21	NON STRATEGIC HIGHWAY SCHEMES	Saved (T21.1 replaced by AVLAAP)
T24	PARKING PROVISION AND NEW DEVELOPMENT	Superseded by Core Strategy Policies T1 and T2 (but saved until CS Adoption and Adoption of Parking SPD.
T24A	FREE STANDING LONG STAY CAR PARKING	Superseded by Core Strategy Policies T1 and T2 (but saved until CS Adoption and Adoption of Parking SPD.
T26	CITY CENTRE AND LONG STAY CAR PARKING	Superseded by Core Strategy Policies T1 and T2 (but saved until CS Adoption and Adoption of Parking SPD.
T27	TOWN CENTRES AND OFF STREET PARKING	Superseded by Core Strategy Policies T1 and T2 (but saved until CS Adoption and Adoption of Parking SPD.
T28	GROWTH OF LONG STAY COMMUTER CAR PARKING	Superseded by Core Strategy Policies T1 and T2 (but saved until CS Adoption and Adoption of Parking SPD.
T29	LORRY PARKING AND COACH LAYOVER	Saved
T29A	LORRY PARKING AND COACH LAYOVER FACILITIES AT M1/EAST LEEDS LINK	Deleted (AVLAAP)
Chapter No and Name: 07 – HOUSING: Volume 1		
H3	HOUSING LAND SUPPLY AND PHASING	Superseded by Policy SP6 (but saved until Core Strategy Adoption), H3 site allocations saved until adoption of Site Allocations plan.
H14	AFFORDABLE HOUSING IN RURAL AREAS	Saved
Chapter No and Name: 08 – THE LOCAL ECONOMY: Volume 1		
E3A	RENEWAL OF PLANNING PERMISSIONS	Saved (See AVLAAP for list of relevant policy elements deleted)

E3B	UNIMPLEMENTED EMPLOYMENT ALLOCATIONS	Saved (See AVLAAP for list of relevant policy elements deleted)
E3C	COMMITTED EMPLOYMENT SITES	Saved (See AVLAAP for list of relevant policy elements deleted)
E4	EMPLOYMENT ALLOCATIONS	Saved (See AVLAAP for list of relevant policy elements deleted)
Chapter No and Name: 09 – SHOPPING: Volume 1		
S4	RETENTION OF RETAIL CHARACTER	Deleted
Chapter No and Name: 10 – LEISURE AND TOURISM: Volume 1		
LT3	ATTRACTIONS AND FACILITIES IN THE CITY CENTRE	Saved
LT4	CULTURAL AND SPORTING FACILITIES LOCATIONS	Saved
LT5	PURPOSE BUILT EXHIBITIONS. CONCERTS AND CONFERENCE FACILITIES	Saved
LT5A	ELLAND ROAD FOOTBALL STADIUMS	Saved
LT5B	LEISURE AND TOURISM FACILITIES SITES	Saved (Parts 1. and 4. deleted by AVLAAP)
LT6	WATERWAYS CORRIDORS AND TOURISM	Saved
LT6A	WATERWAYS AND LEISURE DEVELOPMENTS	Saved
LT6B	WATERWAYS AND PUBLIC RIGHTS OF WAY	Saved
Chapter No and Name: 11 – AREA BASED INITIATIVES and REGENERATION: Volume 1		
R2	PROPOSED AREA BASED INITIATIVES	Saved (See AVLAAP for list of relevant policy elements deleted)
R3	COMPULSORY PURCHASE ORDERS	Saved
Chapter No and Name: 12 – ACCESS FOR ALL: Volume 1		
Chapter No and Name: 13 – CITY CENTRE: Volume 1		
CC2	CITY CENTRE BOUNDARY AND POLICY AREA	Saved
CC17	LOCATIONS FOR SHORT STAY PARKING	Superseded by Core Strategy Policies T1 and T2 but retain until adoption of CS and parking SPD.
CC22	CITY CENTRE AND SHOPPING FRONTAGE POLICY	Deleted
CC24	BAD NEIGHBOUR AND LARGE SCALE INDUSTRIAL USES	Deleted
CC31 A	HOLBECK URBAN VILLAGE STRATEGIC HOUSING AND MIXED USE SITE	Saved
Chapter No and Name: 14 - AIREBOROUGH, HORSFORTH AND BRAMHOPE: VOLUME I		
H3-1A.21	WEST LEA FARM, YEADON	Saved
H3-1A.39	WESTBROOK LANE/BROWNBERRIE LANE, HORSFORTH	Deleted
E4:1, E8:1	HARROGATE ROAD / WARREN HOUSE LANE, YEADON	Saved
E4:2	WHITE HOUSE LANE, YEADON	Saved

E4:4	GREEN LANE, YEADON	Saved
E4:5 and E8:2	LOW MILLS, GUISELEY	Saved
T30:14.2.7	AIRPORT OPERATIONAL LAND BOUNDARY	Saved
T30A	LEEDS / BRADFORD AIRPORT AND RELATED USES	Saved
T30B	AIRPORT PUBLIC SAFETY ZONES	Saved
T30C	AERODROME SAFEGUARDING AREA	Saved
N15:14.2.10	HIGH ROYDS HOSPITAL, GUISELEY	Saved
N5:14.2.11	HORSFORTH SEWAGE WORKS	Deleted
N5:14.2.12	SWAINE WOOD, HORSFORTH	Deleted
N5:14.2.13	YEADON TARN	Deleted
N34:1	BREARY LANE EAST, BRAMHOPE	Deleted
N34:2	LAND AT CANADA ROAD, RAWDON	Deleted
N34:3	HAW LANE, YEADON	Deleted
Chapter No and Name: 15 - EAST LEEDS: VOLUME I		
R2:15.2.3	SEACROFT NEIGHBOURHOOD REGENERATION AREA	Saved
R2:15.2.4	SWARCLIFFE NEIGHBOURHOOD REGENERATION AREA	Saved
R2:15.2.6	EAST BANK NEIGHBOURHOOD REGENERATION AREA	Deleted (replaced by AVLAAP)
R2:15.2.7	WYKEBECK VALLEY POLICY INITIATIVE AREA	Saved
H3-1A:45	HUNSLET RIVERSIDE STRATEGIC HOUSING AND MIXED USE SITE	Deleted (replaced by the AVLAAP)
H3-3A:33	EAST LEEDS EXTENSION	Saved
H3-1A.22	OAK TREE/THORN SCHOOLS, GIPTON	Saved
H3-1A.23	WATERLOO SIDINGS, OSMONDTHORPE	Saved
H3-2A.3	RED HALL LANE, RED HALL	Saved
H3-2A.4	REAR OF SEACROFT HOSPITAL, SEACROFT	Saved
H3-2A.2	GRIMES DYKE, YORK ROAD, WHINMOOR	Saved
H3-1A.37	KILLINGBECK HOSPITAL, YORK ROAD	Saved
E4:6 and E18:2	AUSTHORPE	Saved
E4:7 and E18:3	BULLERTHORPE LANE, COLTON	Saved
E4:8	SOUTH OF KNOWSTHORPE LANE, CROSS GREEN	Deleted (AVLAAP)
E4:9 and E10	EAST LEEDS LINK / KNOWSTHORPE, CROSS GREEN	Deleted (AVLAAP)
E4:10	MUSHROOM STREET, MABGATE	Saved
E4:11 and E18:4	RED HALL LANE, RED HALL	Saved
E4:44 and E10	SKELTON GRANGE	Deleted (AVLAAP)
E4:45 and E18:11	SKELTON BUSINESS PARK, PONTEFRACT LANE	Deleted (AVLAAP)
E4:46 and E8:15	SKELTON MOOR FARM	Deleted (AVLAAP)
N5:15.3.18	TEMPLE NEWSAM PARK EXTENSIONS	Deleted
N1, N5 and E4:6	AUSTHORPE PARK	Deleted
N11:8	LAND AT MEANWOOD VALLEY	Deleted
Chapter No and Name: 16 - GARFORTH: VOLUME I		
R2:16.2.1	ALLERTON BYWATER VILLAGE REGENERATION	Saved
R2:16.2.2	MICKLEFIELD VILLAGE REGENERATION AREA	Saved
H3-1A.42	ALLERTON BYWATER STRATEGIC HOUSING SITE	Saved
H3-3A.20	QUEEN STREET, WOODEND, ALLERTON BYWATER	Saved
H3-3A.31	SOUTH OF OLD MICKLEFIELD	Saved

H3-3A.27	SELBY ROAD/NINELANDS LANE, GARFORTH	Saved
H3-3A.32	MANOR FARM, MICKLEFIELD	Saved
H3-3A.29	BARROWBY LANE, GARFORTH	Saved
E4:13 and E8:07	NORTH NEWHOLD, GARFORTH	Saved
E4:12	STATION ROAD / PARK LANE, ALLERTON BYWATER	Saved
LT5B:3	PARLINGTON	Saved
LT5B:6	BARROWBY HALL	Saved
N34:8	LAND EAST OF SCHOLES	Deleted
N34:9	LAND AT SOUTH GARFORTH	Deleted
N34:10	PIT LANE, NEW MICKLEFIELD	Deleted
N34:12	MOORGATE, KIPPAX	Deleted
N34:39	WOOD LANE, SCHOLES	Deleted
N34:40	PARK LANE, ALLERTON BYWATER	Deleted
Chapter No and Name: 17 - MORLEY: VOLUME I		
H3-1A.24	MANOR HOUSE FARM, CHURWELL	Saved
H3-1A.34	REIN ROAD, MORLEY	Saved
H3-2A.5	BRUNTCLIFFE ROAD, MORLEY	Saved
H3-2A.6	DAISY HILL, MORLEY	Saved
E4:14	NEPSHAW LANE / ASQUITH AVENUE, GILDERSOME	Saved
E4:40	LINGWELL GATE LANE, THORPE	Saved
E4:42	TINGLEY COMMON, MORLEY	Saved
E4:47	BRUNTCLIFFE ROAD, MORLEY	Saved
N5:17.2.11	LAND AT MOOR HEAD MILLS, GILDERSOME	Deleted
N5:17.2.12	LAND ADJACENT TO DEANFIELD MILL, MORLEY	Deleted
N5:17.2.13	LAND AT BANTAM GROVE LANE, MORLEY	Deleted
N11:3	LAND AT HAIGH WOOD, WEST ARDSLEY	Deleted
N34:13	LAND AT LOW MOOR FARM, MORLEY	Deleted
N34:20	WEST OF CHURWELL (MANOR HOUSE FARM)	Deleted
N34:14	LAND AT TINGLEY STATION, MORLEY	Deleted
N34:15	LAND AT SPRING GARDENS, DRIGHLINGTON	Deleted
N34:16	NEW LANE, EAST ARDSLEY	Deleted
N34:17	BRADFORD ROAD, EAST ARDSLEY	Deleted
N34:18	LANE SIDE FARM, CHURWELL	Deleted
N34:19	OWLERS FARM, MORLEY	Deleted
Chapter No and Name: 18 - NORTH LEEDS: VOLUME I		
R2:18.2	HOLT PARK DISTRICT CENTRE	Saved
H3-1A.25 and E4:15	CHAPEL ALLERTON HOSPITAL, HAREHILLS LANE	Saved
H3-1A.26	CHURCHWOOD AVENUE, WEST PARK	Saved
H3-2A.7	CHURCH LANE, ADEL	Saved
H3-1A.27	SHADWELL BOYS' SCHOOL, SHADWELL LANE, MOORTOWN	Saved
H3-1A.35	EAST MOOR, TILE LANE, ADEL	Saved
E4:17 and E18:6	BODDINGTON HALL PLAYING FIELDS, LAWNSWOOD	Saved
E4:18 and E8:8	WOODSIDE QUARRY, WEST PARK	Saved
N5:18.3.10	TILE LANE, ADEL	Deleted
N11:5	LAND AT OUTER RING ROAD, MOORTOWN	Saved
N34:21	MOSELEY BOTTOM, COOKRIDGE	Deleted
N34:22	CHURCH LANE, ADEL	Deleted

Chapter No and Name: 19 - OTLEY AND MID WHARFEDALE: VOLUME I		
H3-3A.21	RUMPLECROFT, OTLEY	Saved
H3-1A.28	SWALLOW DRIVE, POOL IN WHARFEDALE	Saved
N32 and H3-3A.22	VILLAGE FARM, HAREWOOD	Saved
H3-3A.30 and E4:20	EAST OF OTLEY	Saved
E4:19	EAST CHEVIN ROAD / LEEDS ROAD, OTLEY	Saved
N34:23	WEST OF POOL IN WHARFEDALE	Deleted
N46B:19.2.10	MIDGLEY FARM, OTLEY	Saved
Chapter No and Name: 20 - PUDSEY: VOLUME I		
H3-3A.23	BAGLEY LANE, FARSLEY	Saved
H3-2A.9	DELPH END, PUDSEY	Saved
E4:21 and E8:9	TYERSAL LANE, TYERSAL	Saved
LT5B:5	DICK LANE, PUDSEY	Saved
N5:20.2.7	OWLCOTES HILL	Deleted
N5:20.2.8	RODLEY SEWAGE WORKS	Deleted
N5:20.2.9	FORMER GASWORKS SITE, CALVERLEY BRIDGE	Deleted
N11:1 and N11:2	LAND AT OWLCOTES HILL, PUDSEY AND COAL HILL, RODLEY	Saved
N34:24	HILL FOOT FARM, PUDSEY	Deleted
N34:25	CALVERLEY LANE, FARSLEY	Deleted
N34:26	KIRKLEES KNOWL, FARSLEY	Deleted
Chapter No and Name: 21 - ROTHWELL: VOLUME I		
H3-1A.29	MICKLETOWN ROAD, METHLEY	Saved
H3-1A.38	ST GEORGE'S HOSPITAL, WOOD LANE, ROTHWELL	Saved
H3-3A.28	MILNER LANE, LEEDS ROAD, ROBIN HOOD	Saved
E4:25	PONTEFRACT ROAD, BELL HILL (NORTH), STOURTON	Deleted (AVLAAP)
E4:26 and E8:11	PONTEFRACT ROAD, BELL HILL (SOUTH), STOURTON	Deleted (AVLAAP)
E4:27	VALLEY FARM ROAD, STOURTON	Deleted (AVLAAP)
E4:49	HAIGH PARK ROAD / PONTEFRACT ROAD, STOURTON	Deleted (AVLAAP)
LT6A	FLEET LANE, OULTON	Saved
N5:21.2.10	ROTHWELL PASTURES	Deleted
N5:21.2.11	OUZLEWELL GREEN LANE, LOFTHOUSE	Deleted
N34:27	GREENLAND FARM, OULTON	Deleted
N34:28	ROYDS LANE, ROTHWELL	Deleted
N34:29	PITFIELD ROAD, CARLTON	Deleted
N34:30	MICKLETOWN ROAD, METHLEY	Deleted
Chapter No and Name: 22 - SOUTH LEEDS: VOLUME I		
R2:22.2.1	BEESTON HILL/HOLBECK NEIGHBOURHOOD RENEWAL AREA	Saved
R2:22.2.2	HUNSLET NEIGHBOURHOOD REGENERATION AREA	Deleted (AVLAAP)
H3-1A.43	SHARP LANE STRATEGIC HOUSING SITE	Saved
E4:28, E18:8, LT5B:1 and T17:	STOURTON NORTH, HUNSLET	Deleted (AVLAAP)
E4:29 and E18:09	GELDERED ROAD / RIG ROAD, HOLBECK	Saved
E4:30	ELLAND ROAD, BEESTON	Saved
E4:41	THORPE HALL, THORPE ON THE HILL	Saved
T21:1	HIGHWAYS IMPROVEMENTS	Deleted (AVLAAP)

LT5A	ELLAND ROAD,BEESTON	Saved
LT5B:2	MIDDLETON, BROOM	Saved
Chapter No and Name: 23 - WEST LEEDS: VOLUME I		
R2:23.2.1	LITTLE LONDON REGENERATION AREA	Saved
H3-1A.31	MOUNT CROSS, BRAMLEY	Saved
H3-1A.32	BLUE HILL LANE, WORTLEY	Saved
H3-1A.36	FORMER THORNHILL MIDDLE SCHOOL AND PLAYING FIELDS, WORTLEY	Saved
E4:32	CHELSEA CLOSE, WORTLEY	Saved
E4:33	WORTLEY MOOR ROAD, WORTLEY	Saved
E4:34	COTTINGLEY SPRINGS, GELDERD ROAD, WORTLEY	Saved
E4:35	GELDERD ROAD, WORTLEY	Saved
E4:36	ROYDS LANE, WORTLEY	Saved
S6A	STONEBRIDGE MILLS, RING ROAD, FARNLEY	Saved
N8 and N9	KIRKSTALL VALLEY PARK PLAN	Saved
N5:23.3.14	CABBAGE HILL, WORTLEY	Deleted
N5:23.3.15	FORMER POWER STATION SITE, REDCOTE LANE, ARMLEY	Deleted
N5:23.3.16	MEANWOOD BECKSIDE, ADJACENT GROVE WORKS, MEANWOOD ROAD, MEANWOOD	Deleted
N11:7	LAND TO THE SOUTH OF BRIDGE ROAD, KIRKSTALL / ARMLEY	Deleted
N34:31	LOW MOOR SIDE, NEW FARNLEY	Deleted
Chapter No and Name: 24 - WETHERBY: VOLUME I		
RL1	RURAL LAND NORTH OF THE RIVER WHARFE	Deleted
H3-3A.24	WOODACRE GREEN, BARDSEY	Saved
H3-3A.25	CHURCH FIELDS, BOSTON SPA	Saved
H3-1A.33	BOWCLIFFE ROAD, BRAMHAM	Saved
H3-3A.26	THORNER LANE, SCARCROFT	Saved
E4:37	SANDBECK LANE, WETHERBY	Saved
S6C	MICKLETHWAITE FARM, WETHERBY	Deleted
N34:32	GREEN LANE/GROVE ROAD, BOSTON SPA	Deleted
N34:33	LEEDS ROAD, COLLINGHAM	Deleted
N34:35	WEST PARK, BOSTON SPA	Deleted
N34:34	SPOFFORTH HILL, WETHERBY	Deleted
N34:36	CHAPEL LANE, CLIFFORD	Deleted
N34:37	THE RIDGE, LINTON	Deleted
Chapter No and Name: A03 - BUILDING DESIGN, CONSERVATION AND LANDSCAPE DESIGN: VOLUME 2		
BD2	DESIGN AND SITING OF NEW BUILDINGS	Saved
BD3	DISABLED ACCESS NEW BUILDINGS	Saved
BD4	PLANT EQUIPMENT AND SERVICE AREAS	Saved
BD5	AMENITY AND NEW BUILDINGS	Saved
BD6	ALTERATIONS AND EXTENSIONS	Saved
BD7	SHOP FRONTS AND SECURITY MEASURES	Saved
BD8	DESIGN AND LOCATION OF SIGNS	Saved
BD9	PROJECTING AND ILLUMINATED SIGNS	Saved
BD10	BANNERS AND TEMPORARY ADVERTISING	Saved
BD11	BLINDS FORMS AND DESIGN	Saved
BD12	ADVERTISEMENT HOARDINGS	Saved
BD14	FLOODLIGHTING	Saved

BD15	PUBLIC ART	Saved
BC7	DEVELOPMENT IN CONSERVATION AREAS	Saved
BC8	DEMOLITION OF BUILDINGS IN CONSERVATION AREAS	Saved
LD1	LANDSCAPING SCHEMES	Saved
LD2	NEW AND ALTERED ROADS	Saved
Chapter No and Name: A04 - ARCHAEOLOGY POLICIES VOLUME 2		
ARC1	SCHEDULED ANCIENT MONUMENTS	Saved
ARC4	PRESERVATION OF CLASS I and II AREAS	Saved
ARC5	PLANNING DECISIONS AND CLASS I, II and III AREAS	Saved
ARC6	PRESERVATION BY RECORD	Saved
ARC7	HISTORIC LANDSCAPES	Saved
ARC8	MANAGEMENT AGREEMENTS	Saved
Chapter No and Name: A05 - CONTROL OF DEVELOPMENT IN THE GREEN BELT		
GB2	INFILLING THE GREENBELT	Saved
GB3	CHANGE OF USE FOR A BUILDING OF HISTORIC OR ARCHITECTURAL INTEREST	Saved
GB4	CHANGE OF USE OF BUILDINGS	Saved
GB7	MAJOR DEVELOPED SITES IN THE GREEN BELT	Saved
GB9	REDEVELOPMENT OF BUILDINGS	Saved
GB12	RETAIL DEVELOPMENT IN THE GREEN BELT	Saved
GB13	STABLES AND EQUESTRIAN DEVELOPMENT	Saved
GB17	CRITERIA FOR AFFORDABLE HOUSING IN THE GREEN BELT	Saved
GB19	OUTDOOR SPORT AND RECREATION	Saved
GB20	BUILDINGS FOR SPORT AND RECREATION	Saved
GB21	HOLIDAY ACCOMMODATION	Saved
GB22	HOLIDAY ACCOMMODATION AND MINOR WORKS	Saved
GB23	STORAGE OF CARAVANS IN THE GREEN BELT	Saved
GB24	ALLOTMENT GARDENS IN THE GREEN BELT	Saved
GB25	GARDEN EXTENSIONS INTO THE GREEN BELT	Saved
Chapter No and Name: A06 - MINERALS: VOLUME 2		
Chapter No and Name: A07 - WASTE MANAGEMENT: VOLUME 2		
Chapter No and Name: A08 - SCHEDULE OF LEEDS NATURE CONSERVATION SITES: VOLUME 2		
A8	NATURE CONSERVATION SITES	Saved
Chapter No and Name: A09A - SCHEDULE OF GENERAL CAR PARKING GUIDELINES: VOLUME 2		
A9A	CAR PARKING GUIDELINES	Superseded by Core Strategy Policy T2 but saved until Adoption of Core Strategy and parking SPD.

Chapter No and Name: A09B - CITY CENTRE COMMUTER PARKING: VOLUME 2		
CCP1	COMMUTER CAR PARKING AND B1 OFFICES	Superseded by CS Policy T1 and T2 but saved until Adoption of CS and parking SPD.
CCP2	COMMUTER CAR PARKING AND VACANT SITES	Superseded by the interim City Centre Commuter Car Parking Policy (CCCCP) and Core Strategy Policy T1 but saved until Adoption of CS and parking SPD
CCP3	PARKING PERMIT SCHEMES	Superseded by Core Strategy Policy T1 but saved until Adoption of CS and parking SPD
Chapter No and Name: A09C – CYCLE PARKING GUIDELINES: VOLUME 2		
A9C	MOTORCYCLE PARKING GUIDELINES	Superseded by Core Strategy Policy T2 but saved until Adoption of CS and parking SPD.
Chapter No and Name: A09D - MOTORCYCLE PARKING GUIDELINES: VOLUME 2		
A9D	MOTORCYCLE PARKING GUIDELINES	Superseded by Core Strategy Policy T2 but saved until Adoption of CS and parking SPD.
Chapter No and Name: A12 - SHOPPING FRONTAGE POLICIES VOLUME 2		
SF1A	NON RETAIL USES WITHIN SHOPPING FRONTAGES	Deleted
SF1B	VACANT FLOORSPACE AND NON RETAIL USE	Deleted
SF2	CITY CENTRE PROPORTION OF NON RETAIL USE	Deleted
SF3	CITY CENTRE SECONDARY FRONTAGES	Deleted
SF5	CITY CENTRE FRINGE FRONTAGES	Deleted
SF6	CITY CENTRE OTHER PROTECTED FRINGES	Deleted

SF7	S2 CENTRES PRIMARY FRONTAGES	Deleted
SF8	S2 CENTRES SECONDARY FRONTAGES	Deleted
SF9	NON RETAIL USE AND RESIDUAL SHOPPING AREAS	Deleted
SF10A	NON RETAIL USES AND OTHER FRONTAGES	Deleted
SF10B	LARGE RETAIL STORES TO NON RETAIL USE	Deleted
Chapter No and Name: A14 - AIREBOROUGH, HORSFORTH AND BRAMHOPE: VOLUME 2		
H3-3A.1	VICTORIA AVENUE, HORSFORTH	Saved
N05:A14.1	OAKFORD, OAKFIELD TERRACE, HORSFORTH	Deleted
GP6 (1)	PLANE TREE HILL AND RAWDON COMMON	Saved
H3-2A.1	GREENLEA CLOSE, YEADON	Saved
H3-3A.9	NETHERFIELD ROAD, GUISELEY	Saved
H3-1A.1	BACK LANE, GUISELEY	Saved
E3C (1)	GHYLL ROAD, GUISELEY	Saved
Chapter No and Name: A15 - EAST LEEDS: VOLUME 2		
H3-1A.18	THE GLENSDALES, RICHMOND HILL, (2.3 HA)	Saved
E3C (2)	CROSS GREEN INDUSTRIAL ESTATE	Deleted (AVLAAP)
E3C (3)	LOW FOLD RICHMOND HILL	Deleted (AVLAAP)
E3C (4)	HAWTHORN FARM, WHINMOOR	Saved
E3C (5)	COLTON MILL, BULLERTHORPE LANE, COLTON	Saved
E3C (6)	MANSTON LANE INDUSTRIAL ESTATE	Saved
E3C (7)	MANSTON LANE, MANSTON	Saved
Chapter No and Name: A16 – GARFORTH: VOLUME 2		
N5:A16.1	MINERS WELFARE LAND, ALLERTON BYWATER	Deleted
E3B (4)	NEWHOLD, GARFORTH	Saved
E3B (5)	ABERFORD ROAD, GARFORTH	Saved
E3B (6)	PECKFIELD COLLIERY (EAST) , MICKLEFIELD	Saved
N5:A14.1	BRIGSHAW LANE, KIPPAX	Deleted
N5:A16.1	WELLAND DRIVE KENNET LANE, GARFORTH	Saved
GP6 (4)	HANOVER SQUARE, CHURCH LANE CAR PARK	Saved
E3C (8)	PARKINSON APPROACH, OFF LOTHERTON WAY, GARFORTH	Saved
E3C (9)	NEWHOLD, GARFORTH	Saved
Chapter No and Name: A17 - MORLEY: VOLUME 2		
H3-1A.2	WAKEFIELD ROAD, DRIGHLINGTON	Saved
H3-3A.2	WHITEHALL ROAD, DRIGHLINGTON	Saved
H3-1A.3	STATION ROAD, DRIGHLINGTON	Saved
N5:A17.1	MARGESTON ROAD, DRIGHLINGTON	Deleted
GP6 (5)	ADWALTON COMMON, DRIGHLINGTON	Saved
H3-1A.4	SCOTT GREEN, GILDERSOME	Saved

H3-3A.3	REEDSDALE GARDENS, GILDERSOME	Saved
N5:A17.1	HIGHFIELD GARDENS, GILDERSOME	Deleted
N5:A17.1	STREET LANE / WOODHEAD LANE, GILDERSOME	Deleted
E3B (7)	GILDERSOME SPUR, GILDERSOME	Saved
N5:A17.1	REAR OF HARWILL APPROACH, CHURWELL	Deleted
N5:A17.1	THE FORMER PIT, REAR OF HEPWORTH AVENUE, CHURWELL	Deleted
H3-1A.5	CHAPEL STREET, MORLEY TOWN	Saved
E3B (9)	BRUNTCLIFFE LANE, MORLEY	Saved
N5:A17.1	DAISY HILL AVENUE, MORLEY	Deleted
N5:A17.1	HARROP AVENUE, MORLEY	Deleted
GP6 (16)	BRITANNIA QUARRIES, MORLEY	Saved
GP6 (17)	WEST OF REIN ROAD, DRIGHLINGTON	Saved
H3-1A.6	WESTERTON ROAD, WEST ARDSLEY	Saved
H3-3A.4	HAIGH MOOR ROAD, WEST ARDSLEY	Saved
H3-1A.7	WOOLIN CRESCENT (THE NOOK), WEST ARDSLEY	Saved
H3-3A.5	FALL LANE, EAST ARDSLEY	Saved
N5:A17.1	QUEEN STREET / GORDON STREET, EAST ARDSLEY	Saved
N5:A17.1	NORTH OF COMMON LANE, EAST ARDSLEY	Saved
E3C (10)	HOWLEY PARK INDUSTRIAL ESTATE, MORLEY	Saved
Chapter No and Name: A18 - NORTH LEEDS: VOLUME 2		
H3-1A.8	DUNSTARN LANE, ADEL	Saved
H3-3A.6	SILK MILL DRIVE, COOKRIDGE	Saved
H3-1A.9	MEANWOOD PARK HOSPITAL	Saved
E3B (12)	PARKSTONE AVENUE AND THE RING ROAD, WEST PARK	Saved
N5:A18.1	HOLT LANE, ADEL	Deleted
N5:A18.1	WOODSIDE QUARRY, WEST PARK	Deleted
N5:A18.1	WEST PARK, WEST LEEDS	Deleted
Chapter No and Name: A20 - PUDSEY: VOLUME 2		
H3-3A.7	CHERRY TREE DRIVE, FARSLEY	Saved
H3-3A.8	CHERRY TREE CRESCENT, FARSLEY	Saved
H3-1A.10	HOUGH SIDE ROAD, PUDSEY	Saved
H3-3A.10	LUMBY LANE, PUDSEY	Saved
H3-1A.41	HARE LANE, PUDSEY	Saved
H3-3A.11	ROBIN LANE, PUDSEY	Saved
H3-1A.11	THE LANES, PUDSEY	Saved
E3B (14)	LANE END TERRACE, PUDSEY	Saved
GP6 (24)	LOWTOWN, PUDSEY	Saved
N5:A20.1	UPPERMOOR QUARRIES, PUDSEY	Deleted
N5:A20.1	COAL HILL LANE, RODLEY	Deleted
E3B (16)	SWINNOW LANE INDUSTRIAL ESTATE, STANNINGLEY	Saved
E3B (17)	STANNINGLEY STATION, STANNINGLEY	Saved
N5:A20.1	HOUGH END, SWINNOW	Deleted
H3-3A.12	CHARITY FARM, SWINNOW	Saved
N5:A20.1	PRIESTHORPE, WOODHALL	Deleted
H3-2A.08	PUDSEY ROAD, SWINNOW	Saved
E3C (11)	ROUND HILL, WATERLOO ROAD, PUDSEY	Saved
Chapter No and Name: A21 - ROTHWELL: VOLUME 2		
H3-1A.12	MAIN STREET, CARLTON	Saved
H3-3A.34	MATTY LANE, ROBIN HOOD	Saved

H3-1A.14	HALFWAY HOUSE, ROBIN HOOD	Saved
H3-3A.13	MAIN STREET MICKLETOWN	Saved
GP6 (28)	METHLEY JUNCTION COLLIERY, METHLE	Deleted
H3-1A.40	WEST SIDE OF BUTCHER LANE, ROTHWELL TOWN	Saved
E3B (20)	PONTEFRACT ROAD / CINDER OVEN BRIDGE, STOURTON	Deleted (AVLAAP)
H3-1A.15 and H3-2A.10	POTTERY LANE, WOODLESFORD	Saved
E3C (12)	THWAITE LANE, STOURTON	Deleted (AVLAAP)
Chapter No and Name: A22 - SOUTH LEEDS: VOLUME 2		
H3-3A.16	WEST GRANGE ROAD, BELLE ISLE	Saved
H3-3A.17	URN FARM, BELLE ISLE	Saved
H3-1A.19	RING ROAD, MIDDLETON	Saved
H3-3A.18	THROSTLE GROVE, MIDDLETON	Saved
E3C (13)	GELDERD ROAD SOUTH LEEDS	Saved
E3C (14)	MIDDLETON GROVE, HUNSLET	Saved
E3C (15)	MIDDLETON GROVE, HUNSLET	Saved
E3C (16)	WESTLAND ROAD, BEESTON	Saved
E3C (17)	PARKSIDE LANE, BEESTON	Saved
E3C (18)	BROWN LANE, HOLBECK	Saved
E3C (19)	HUNSLET BUSINESS PARK	Deleted (AVLAAP)
E3C (20)	CARLISLE ROAD, HUNSLET	Deleted (AVLAAP)
E3C (21)	PEARSON STREET, HUNSLET	Saved
E3C (22)	HOLME WELL ROAD, MIDDLETON	Saved
E3C (23)	MILLSHAW NORTH, MILLSHAW	Saved
Chapter No and Name: A23 - WEST LEEDS: VOLUME 2		
E3C (24)	TONG ROAD / AMBERLEY ROAD, ARMLEY	Saved
E3C (25)	CARR CROFTS, ARMLEY	Saved
E3C (26)	BURLEY PLACE / WEAVER STREET, KIRKSTALL	Saved
E3C (28)	OLDFIELD LANE, COPLEY HILL, NEW WORTLEY	Saved
E3A and E8 (13)	WHITEHALL ROAD, WORTLEY	Saved
Chapter No and Name: A24 - WETHERBY: VOLUME 2		
H3-1A.16	PRIMROSE LANE, BOSTON SPA	Saved
H3-3A.15	MOSES SYKE, SCARCROFT	Saved
N5:A24.1	QUARRY HILL LANE, WETHERBY	Deleted
Chapter No and Name: A26 - SPECIAL LANDSCAPE AREAS: VOLUME 2		
N37:A26	SPECIAL LANDSCAPE AREAS	Saved

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Site Allocations Plan

Sections 1 & 2 (Introduction and Overview)

Publication Draft

Leeds Local Development Framework
Development Plan Document

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